



Agenda

Angurugu

LOCAL AUTHORITY ORDINARY MEETING

On

24 January 2023

EAST ARNHEM REGIONAL COUNCIL

Notice is hereby given that a meeting of the Angurugu Local Authority will be held at the Angurugu Council Office on Tuesday, 24 January 2023 at 10AM.

Dale Keehne
Chief Executive Officer

Join on your computer or mobile app

[Click here to join Video Conference Meeting](#)

Or call in (audio only)

Dial the Conference# 02 8318 0005

Meeting ID: 369 931 290#

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	<i>The report will be dealt with under Section 99 of the Local Government Act and Section 51 (c)(i) of the Local Government (General) Regulations. It contains information that would, if publicly disclosed, be likely to cause commercial prejudice to, or confer an unfair commercial advantage on any person.</i>	
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APOLOGIES

ITEM NUMBER	2.1
TITLE	Local Authority Membership
REFERENCE	1713744
AUTHOR	Dale Keehne, Chief Executive Officer

**SUMMARY:**

This report lists the community and Council appointed members and the resignation and vacancies of the Local Authority.

BACKGROUND

The meeting needs to consider the membership of the Local Authority.

A Local Authority can have between 6 and 14 members, including the appointed Councillors.

GENERAL

Following are the current community members of this Local Authority:

Angurugu

Marianne Walsh
Gregory Mamarika
Jonathan Nunggumajbarr
Ronald Wurrawilya
Mathew Wurrawilya
Geraldine Amagula
Dorothea Lalara
Ishmael Lalara
Phillip Kennell
Fabian Lalara
Jarella Amagula

The following Councillors are appointed by the Council as members of the Local Authority:

Cr Constantine Mamarika
Cr Lionel Jaragba

The following nominations for Local Authority membership have been approved by Council:

1. Ishmael Lalara.
2. Phillip Kennell.
3. Fabian Lalara.
4. Jarella Amagula.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

The Local Authority notes the member list and calls for new members to fill up existing vacancies.

ATTACHMENTS:

There are no attachments to this report.

APOLOGIES

ITEM NUMBER 2.2
TITLE Apologies and Absent Without Notice
REFERENCE 1720361
AUTHOR Wendy Brook, Executive Assistant to the CEO

SUMMARY

This report is to table, for the Council's record, any absences, apologies and requests for leave of absence received from the Local Authority Members and what absences that the Council gives permission for.

The minutes of the Angurugu Local Authority meeting held in May, note the recommendation for an attendance record for Geraldine Amagula and Dorothea Lalara be provided at the next meeting. This record is attached.

2.2 LOCAL AUTHORITY MEMBERSHIP**SUMMARY:**

This report lists the community and Council appointed members and the resignation and vacancies of the Local Authority.

186/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

The Local Authority:

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MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
 ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

- a) Notes the member list and calls for new members to fill up existing vacancies.
- b) Notes the verbal resignation received from Ronald Wurrawilya.
- c) Requests to check the attendance history of Member Geraldine Amagula and Dorothea Lalara.



The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority:

- (a) Notes the absence of <>.
- (b) Notes the apology received from <>.
- (c) Notes <> are absent with permission of the Local Authority.
- (d) Determines <> are absent without permission of the Local Authority.

ATTACHMENTS:

- 1  Attendance Anurugu.pdf
- 2  Angurugu Attendance Record.docx

Member	Date of meeting	With Permission	Without Permission
Dorothea Lalara	July 2021	Y	
	Nov 2021	Y	
	Jan 2022 No meeting	Not applicable	Not applicable
	March 2022	Y	
	May 2022		N

Member	Date of meeting	With Permission	Without Permission
Geraldine Amagula	July 2021	Y	
	Nov 2021	Y	
	Jan 2022 No meeting	Not applicable	Not applicable
	March 2022	Y	
	May 2022		N

Anurugu attendance record

Meeting date	22.03.22	24.05.22	26.07.22	27.09.22	14.11.22	16.01.23			
Geraldine Amagula	N – with permission	N – without permission	Cancelled	Cancelled					
Lionel Jaragba									
Dorothea Lalara	N – with permission	N – without permission							
Constantine Mamarika	Y	N – without permission							
Gregory Mamarika	Y	Y							
Jonathan Nungumajbarr	Y	Y							
Marianne Walsh	Y	N – with permission							
Matthew Wurrawilyam	Y	Y							

Vacancy due to death of a member

CONFLICT OF INTEREST



ITEM NUMBER 3.1
TITLE Conflict of Interest
REFERENCE 1713745
AUTHOR Wendy Brook, Executive Assistant to the CEO

SUMMARY

This report is tabled for members to declare any conflicts they have within the agenda.

BACKGROUND

The Local Government Act (Chapter 7, Part 7.2, Section 114 – Conflict of Interest) details that “A member has a conflict of interest in a question arising for decision by the Audit Committee, Council, Council Committee or Local Authority, if the member or an associate of the member has any of the following interests in how the question is decided:

- (a) A direct interest
- (b) An indirect financial interest
- (c) An indirect interest by close association
- (d) An indirect interest due to conflicting duties”.

GENERAL

A conflict of interest is a situation that has the potential to undermine a person’s ability to be impartial because of the possibility of a clash between the person’s self-interest and professional interest or public interest.

When this occurs the Local Authority Member should declare the interest and remove them self from the decision making process.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority notes no conflicts of interest declared at today’s meeting.

OR

That the Local Authority notes any conflicts of interest declared at today’s meeting.

ATTACHMENTS:

There are no attachments to this report.

PREVIOUS MINUTES



ITEM NUMBER	4.1
TITLE	Previous Minutes for Ratification
REFERENCE	1713746
AUTHOR	Wendy Brook, Executive Assistant to the CEO

SUMMARY

The Local Authority is asked to confirm the unconfirmed minutes from the previous meeting.

BACKGROUND

In line with the Northern Territory *Local Government Act 2019* (Chapter 6, Part 6.3, Section 101- 3), The Audit Committee, Council, Council Committee or Local Authority must, at its next meeting, or next ordinary meeting, confirm the minutes (with or without amendment), including any confidential business considered at the meeting, as a correct record of the meeting.

According to the *Local Authority Guideline 1* (Part 12, Section 12.4), Members at a provisional meeting can confirm the minutes of a previous provisional meeting. However, members at a provisional meeting cannot confirm the minutes of a previous Local Authority meeting.

GENERAL



Local Authority members need to read the unconfirmed minutes carefully before they endorse them as a true record of the previous meeting.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority notes the minutes from the meetings of 22 March 2022 and 24 May 2022 to be true records of the meetings.

ATTACHMENTS:

- 1  Local Authority - Angurugu 2022-03-22 [1787] Minutes.DOCX
- 2  Local Authority - Angurugu 2022-05-24 [1836] Minutes.DOCX



Mission

East Arnhem Regional Council is dedicated to promoting the power of people, protection of community and respect for cultural diversity in the East Arnhem Regional Council. It does this by forming partnerships, building community capacity, advocating for regional and local issues, maximising service effectiveness and linking people with information.

Core Values

Respect
Professionalism
Human Dignity
Organisational Growth
Equity
Community

MINUTES FOR THE ANGURUGU LOCAL AUTHORITY ORDINARY MEETING

22 March 2022

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

ATTENDANCE

In the Chair – Cr Gordon Walsh, Local Authority Members Gregory Mamarika, Jonathan Nunggumajbarr, Mathew Wurrawilyam, Marianne Walsh (by telephone) and Cr Constantine Mamarika (joined at 11.17AM).

COUNCIL STAFF

Dale Keehne – CEO.
Shane Marshall – Director Technical and Infrastructure Services.
Andrew Walsh – Director Community Development.
Michael Fitisemanu – Community Development Coordinator.

OBSERVERS

Nawshaba Razzak – Corporate Planning and Policy Officer.

Minute taker – Wendy Brook – Executive Assistant to CEO.

Guest Speakers

Rheannon Vea Vea, Community and Engagement Officer – Australian Electoral Commission (From 11.17am to 11.45am).
Melina Davidson, Electorate Officer – Office Of Selena Uibo Member Legislative Assembly (MLA) Member for Arnhem (From 1.36pm to 1.57pm).

MEETING OPENING

Chair opened the meeting at (10.09AM) and welcomed all members and guests.

Apologies**2.1 APOLOGIES AND ABSENT WITHOUT NOTICE****SUMMARY:**

This report is to table, for the Council's record, any absences, apologies and requests for leave of absence received from the Local Authority Members and what absences that the Council gives permission for.

167/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That Local Authority:

- (a) Notes the absence of Local Authority Member Dorothea Lalara, Ronald Wurrawilya and Geraldine Amagula.**
- (b) Notes the apology received from Dorothea Lalara, Ronald Wurrawilya and Geraldine Amagula.**
- (c) Notes Dorothea Lalara, Ronald Wurrawilya and Geraldine Amagula are absent with the permission of the Local Authority.**

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

2.2 LOCAL AUTHORITY MEMBERSHIP

SUMMARY:

This report lists the community and Council appointed members and the resignation and vacancies of the Local Authority.

168/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

The Local Authority notes the member list and calls for new members to fill up existing vacancies.

Conflict of Interest

3.1 CONFLICT OF INTEREST

SUMMARY:

This report is tabled for members to declare any conflicts they have within the agenda.

169/2022 RESOLVED (Mathew Wurrawilya/Jonathan Nunggumajbarr)

That the Local Authority notes no conflicts of interest declared at today's meeting.

Previous Minutes

4.1 PREVIOUS MINUTES FOR RATIFICATION

SUMMARY:

The Local Authority is asked to confirm the unconfirmed minutes from the previous meeting.

170/2022 RESOLVED (Gordon Walsh/Gregory Mamarika)

That the Local Authority notes the minutes from the meeting of 23 November 2021 to be a true record of the meeting.

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

Local Authorities

5.1 LOCAL AUTHORITY ACTION REGISTER

SUMMARY:

The Local Authority is asked to review the range of actions and progress to complete them.

171/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That the Local Authority notes the progress of actions from the previous meetings and request that completed items be removed from the Action Register for the Council to endorse.

5 MINUTE BREAK AT 10.59AM

172/2022 RESOLVED (Gregory Mamarika/Gordon Walsh)

MEETING RESUMED AT 11.17AM

173/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

Guest Speakers

6.1 GUEST SPEAKERS

Click or tap here to enter text.

174/2022 RESOLVED (Constantine Mamarika/Mathew Wurrawilya)

The Local Authority:

- a) Thanks the guest speakers for their presentations.**
- b) Encourages the Australian Electoral Commission to explore partnerships with other stakeholders.**
- c) Supports the Director – Community Development to enter into further discussion with the Australian Electoral Commission on possible solutions and/or partnerships to facilitate the federal election.**
- d) Request the Australian Electoral Commission to send the Director Community Development information on current enrolment levels for him to distribute to all communities through the Community Development Coordinators.**

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

General Business

7.1 CEO REPORT

SUMMARY:

This is a report of the key broad issues since the last report to the Local Authority, in addition to those covered in other parts of the agenda.

175/2022 RESOLVED (Jonathan Nunggumajbarr/Mathew Wurrawilya)

That Council notes the CEO Report.

7.2 RECOGNITION OF INDIGENOUS CONTROLLED LOCAL GOVERNMENT

SUMMARY:

Council considered and made a resolution at the last Ordinary Council meeting on 24 February about the proper recognition of Indigenous Controlled Local Governments. Your Local Authority is asked to review and endorse the next steps to gain support for recognition with the Local Government Association of the Northern Territory, the Northern Territory Government and the Federal Government and Opposition leading up to the Federal election.

176/2022 RESOLVED (Jonathan Nunggumajbarr/Mathew Wurrawilya)

That the Local Authority endorses:

- a) The motions put to the next General Meeting of the Local Government Association of the Northern Territory.**
- b) That Council continue to call for recognition of the East Arnhem Regional Council and Local Authorities as being Indigenous controlled by the Northern Territory and Federal Governments and Opposition.**

BREAK FOR LUNCH AT 12.03PM

177/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

MEETING RESUMED 1.03PM

178/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

Marianne Walsh left the meeting, the time being 01:06 PM

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

7.5 COMMUNITY DEVELOPMENT COORDINATOR REPORT

SUMMARY:

This report is provided by the Community Development Coordinator at every Local Authority meeting to provide information and or updates to members.

179/2022 RESOLVED (Gregory Mamarika/Constantine Mamarika)

The Local Authority:

- a) Notes the Community Development Coordinator's report.**
- b) Raises a new action requesting the Director Technical and Infrastructure Services to liaise with Anindilyakwa Land Council and other local stakeholders regarding renewed issues with the problem of numerous car bodies in the community.**

7.3 ANIMAL MANAGEMENT UPDATE

SUMMARY:

This report is table for the Local Authority for an update on the Animal Program delivery and staffing changes.

180/2022 RESOLVED (Gregory Mamarika/Constantine Mamarika)

That the Local Authority notes the report.

7.4 ANGURUGU INTERNAL AND RURAL ROADS UPGRADE UPDATE

SUMMARY:

This report is tabled for the Local Authority to provide an update on the capital roads upgrades currently underway within Angurugu and the outer gravel network.

181/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That the Local Authority notes the report.

MINUTES OF THE LOCAL AUTHORITY ORDINARY MEETING HELD IN THE
ANGURUGU ON TUESDAY, 22 MARCH 2022 AT 10:00AM

7.6 YOUTH, SPORT AND RECREATION COMMUNITY UPDATE

SUMMARY:

This report sets out to highlight Youth, Sport and recreation staffing updates, events, activities, successes and challenges in your community.

182/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That the Local Authority:

- a) Notes the Youth, Sport and Recreation Community update.**
- b) Requests Management to look at options for fencing around the Youth Sports Building.**

7.7 CORPORATE SERVICES REPORT

SUMMARY:

This report presents the financial expenditure plus employment statistics as of 28 February 2022 within the Local Authority area.

183/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

That the Local Authority receives the Financial and Employment information to 28 February 2022.

7.8 SECOND BUDGET REVISION

SUMMARY:

This report details the second revised budget for your community.

184/2022 RESOLVED (Jonathan Nunggumajbarr/Mathew Wurrawilya)

That Local Authority notes the second revised budget.

DATE OF NEXT MEETING

24 May 2022

MEETING CLOSE

The meeting ended at 2.33pm.

This page and the preceding pages are the minutes of the Angurugu Local Authority Ordinary Meeting held on 22 March 2022.

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Mission

East Arnhem Regional Council is dedicated to promoting the power of people, protection of community and respect for cultural diversity in the East Arnhem Regional Council. It does this by forming partnerships, building community capacity, advocating for regional and local issues, maximising service effectiveness and linking people with information.

Core Values

Respect
Professionalism
Human Dignity
Organisational Growth
Equity
Community

MINUTES FOR THE ANGURUGU LOCAL AUTHORITY PROVISIONAL MEETING

24 May 2022

MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

ATTENDANCE

In the Chair Cr Gordon Walsh, Local Authority Member Gregory Mamarika, Jonathan Nunggumajbarr and Mathew Wurrawilyam.

President Lapulung Dhamarrandji.

COUNCIL OFFICERS

Dale Keehne – CEO

Shane Marshall – Director Technical and Infrastructure Services

Andrew Walsh – Director Community Development

Divyan Ahimaz - A/Community Development Coordinator Angurugu & Umbakumba

Minute Taker – Nawshaba Razzak, Corporate Planning and Policy Officer

MEETING OPENING

Chair opened the meeting at 9:34AM and welcomed all members and guests.

Apologies

2.1 APOLOGIES AND ABSENT WITHOUT NOTICE

SUMMARY:

This report is to table, for the Council's record, any absences, apologies and requests for leave of absence received from the Local Authority Members and what absences that the Council gives permission for.

185/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

That Local Authority:

- (a) Notes the absence of Local Authority Member Marianne Walsh, Geraldine Amagula, Dorothea Lalara and Cr Constantine Mamarika.
- (b) Notes the apology received from Local Authority Member Marianne Walsh.
- (c) Notes Local Authority Member Marianne Walsh is absent with permission of the Local Authority.
- (d) Determines Local Authority Member Geraldine Amagula, Dorothea Lalara and Cr Constantine Mamarika are absent without permission of the Local.

2.2 LOCAL AUTHORITY MEMBERSHIP

SUMMARY:

This report lists the community and Council appointed members and the resignation and vacancies of the Local Authority.

186/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

The Local Authority:

MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

- a) Notes the member list and calls for new members to fill up existing vacancies.
- b) Notes the verbal resignation received from Ronald Wurrawilya.
- c) Requests to check the attendance history of Member Geraldine Amagula and Dorothea Lalara.

Conflict of Interest

3.1 CONFLICT OF INTEREST

SUMMARY:

This report is tabled for members to declare any conflicts they have within the agenda.

187/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That the Local Authority notes no conflicts of interest declared at today's meeting.

Previous Minutes

4.1 PREVIOUS MINUTES FOR RATIFICATION

UMMARY:

The Local Authority is asked to confirm the unconfirmed minutes from the previous meeting.

188/2022 RESOLVED (Jonathan Nunggumajbarr/Gregory Mamarika)

That the Local Authority defers this report until the next Ordinary Local Authority meeting of Angurugu.

Local Authorities

5.1 LOCAL AUTHORITY ACTION REGISTER

SUMMARY:

The Local Authority is asked to review the range of actions and progress to complete them.

189/2022 RESOLVED (Gregory Mamarika/Jonathan Nunggumajbarr)

That the Local Authority note the progress of actions from the previous meetings and request that completed items be removed from the Action Register for the Council to endorse.

MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

General Business

7.1 COMMUNITY DEVELOPMENT COORDINATOR REPORT.

SUMMARY:

This report is provided by the Community Development Coordinator at every Local Authority meeting to provide information and or updates to members.

190/2022 RESOLVED (Mathew Wurrawilya/Jonathan Nunggumajbarr)

That Local Authority notes the Community Development Coordinator Report.

BREAKS FOR MORNING TEA AT 10:23AM

191/2022 RESOLVED (Mathew Wurrawilya/Jonathan Nunggumajbarr)

RESUMES AT 10:37AM

192/2022 RESOLVED (Mathew Wurrawilya/Jonathan Nunggumajbarr)

7.2 CORPORATE SERVICES REPORT

SUMMARY:

This report presents the financial expenditure plus employment statistics as of 30 April 2022 within the Local Authority area.

193/2022 RESOLVED (Jonathan Nunggumajbarr/Mathew Wurrawilya)

That the Local Authority receives the Financial and Employment information to 30 April 2022.

7.3 DRAFT REGIONAL PLAN

SUMMARY:

This report is to progress the Regional Plan.

194/2022 RESOLVED (Jonathan Nunggumajbarr/Gregory Mamarika)

The Local Authority notes the proposed draft Annual Plan.

BREAKS AT 11:05AM

195/2022 RESOLVED (Jonathan Nunggumajbarr/Gregory Mamarika)

RESUMES AT 11:19AM

196/2022 RESOLVED (Jonathan Nunggumajbarr/Gregory Mamarika)

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MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

MOVES TO CONFIDENTIAL AGENDA AT 11:19AM

197/2022 RESOLVED (Gregory Mamarika/Mathew Wurrawilya)

MOVES BACK TO OPEN AGENDA AT 11:44AM

198/2022 RESOLVED (Jonathan Nunggumajbarr/Gregory Mamarika)

7.5 CEO REPORT

SUMMARY:

This is a report of the key broad issues since the last report to the Local Authority, in addition to those covered in other parts of the agenda.

199/2022 RESOLVED (Jonathan Nunggumajbarr/Mathew Wurrawilya)

That the Local Authority:

- a) Notes the CEO report.
- b) Does not support the pathway forward for Local Decision Making planned by the ARDS Aboriginal Corporation as advised on 29 April 2022.
- c) Supports the:

Call for Recognition – Local & Regional Indigenous Voice and Decision Making

We the Yolngu and Anindilyakwa people of East Arnhem Land call on the two Balanda (non-Indigenous) levels of Government of the Northern Territory and the Commonwealth of Australia, to recognise the authority of our First Nations peoples which we have had for millennia and was never extinguished.

Our community and homelands people are intertwined and deeply connected through the two pillars (moieties) of Dhuwa and Yirritja, our Bapurru (Clans), our Ringitj (Clan Alliances), our Land, our Song Lines, which extend and connect to Anindilyakwa.

We need a real heart to heart connection and partnership, and know we are stronger when we are united together – Yolngu to Yolngu and Yolngu to Balanda.

We recognise the role and authority of the two Balanda controlled governments, and you need to recognise the role and authority of our governance.

Our East Arnhem Regional Local Government Council is governed by up to 126 Members across 9 Local Authorities, which include 14 Councillors elected from 6 cultural based electoral wards, that are all connected through our clans, song lines, bloodlines, ceremony and family, to represent over 10,000 people, with an Aboriginal population over 90 per cent.

Our East Arnhem Regional (Land) Council, part of the broader Northern Land Council, is governed in North East Arnhem Land by 15 elected Members from 8 areas of across the Yolngu lands. Our Anindilyakwa Land Council has 23 elected Board Members from 14 Clans and 3 communities across the Anindilyakwa lands of the

MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

Groote Archipelago.

We also have many Aboriginal Corporations governed by Directors from across the Yolngu communities and areas outside of East Arnhem Land, like the Arnhem Land Progress Association, to Corporations with Directors across the whole East Arnhem Region like Miwatj Health, to Aboriginal Corporations with Directors based on areas within the region, like the Laynhapuy, Marthakal and Mililingimbi Homelands to Clan based corporations like Gumatj, and Rirratjingu, and the Yothu Yindi Foundation, or linked to communities like Yalu in Galiwinku, Gongdal in Gapuwiyak or Aminjarrindja at Umbakumba. Each of our organisations (listed below) has its own special purpose and role and should be listened to.

Our Aboriginal Controlled Local Authorities and Regional Government Council, offers a bridge of commonality between our Yolngu and Anindilyakwa people and the Balanda (non-Indigenous) governments. A bridge to make sure the voices of our Land Councils and other Aboriginal organisations – our Traditional Owners, our Bapurr (Clan) Leaders, our young, and all our community and homeland members - are heard, and acted on.

We look forward to thorough and genuine engagement with the Australian Government's Local, Regional and National Indigenous Voice process across East Arnhem Land, and the accompanying opportunities of Closing the Gap. We also look forward to the review and updating of the Northern Territory Government's Local Decision Making policy and processes – to be properly aligned, and to allow for coordinated and practical engagement with both Balanda levels of government across East Arnhem Land.

We support a genuine partnership of Balanda government with our Aboriginal Community Controlled Government in unity with the Land Councils and all other Aboriginal organisations, with our shared sacred bond to respect and protect our Land, Traditional Owners, Clan Leaders and Culture.

Our strength of culture, capacity and unity will ensure different government plans and processes like the Federal Government's Indigenous Voice and Closing the Gap and NT Government's Local Decision Making – lead to real outcomes, led by the people, in the many different communities and homelands across East Arnhem Land.

The Makarrata ceremony comes from the traditional Yolngu Rom (law) of East Arnhem Land and we invite the Balanda (non-Indigenous) Federal and Northern Territory Governments to join us on country together, to overcome the divisions between us through real reconciliation, and start genuine truth telling, dialogue and understanding, to build a better future and nation for us all.

East Arnhem Regional Alliance

Government

East Arnhem Regional Council

Land

**East Arnhem Regional Council - Northern Land Council
Anindilyakwa Land Council**

MINUTES OF THE LOCAL AUTHORITY PROVISIONAL MEETING HELD IN THE
ANGURUGU COUNCIL OFFICE ON TUESDAY, 24 MAY 2022 AT 9:00AM

Aboriginal Corporations	Miwatj Health Aboriginal Corporation
	Arnhem Land Progress Association
	North East Arnhem Land Aboriginal Corporation
	Layhnapuy Homelands Aboriginal Corporation
	Marthakal Homelands Resource Centre Aboriginal Corporation
	Milingimbi and Outstations Progress and Resource Aboriginal Corporation
	Gumatj Aboriginal Corporation
	Rirratjingu Aboriginal Corporation
	Yothu Yindi Foundation Aboriginal Corporation
	Dhimurru Aboriginal Corporation
	Lirrwi Yolngu Tourism Aboriginal Corporation
	Gong-Dal Aboriginal Corporation
	Yalu Aboriginal Corporation
	Aboriginal and Resource Development Services
	Groote Eylandt Aboriginal Trust
	Groote Eylandt and Bickerton Island Indigenous Enterprises
	Aminjarringa Aboriginal Corporation
	Lagulalya Aboriginal Corporation

QUESTIONS FROM MEMBER

Can a meeting be arranged with NT Police to raise concerns about the treatment of community members.

DATE OF NEXT MEETING

26 July 2022

MEETING CLOSE

The meeting terminated at 12:12PM.

This page and the preceding pages are the minutes of the Local Authority Provisional Meeting held on 24 May 2022 are to be confirmed on the Local Authority Ordinary meeting on 26 July 2022.

LOCAL AUTHORITIES



ITEM NUMBER 5.1
TITLE Local Authority Action Register
REFERENCE 1713748
AUTHOR Wendy Brook, Executive Assistant to the CEO

SUMMARY

The Local Authority is asked to review the range of actions and progress to complete them.

BACKGROUND

The current Local Authority Action Items List, and updates on progress to complete them, is attached.

GENERAL

The attached report gives the Local Authority an opportunity to check that actions from previous meetings are being implemented. New actions will be added to the Action Register.

If an action is completed the Local Authority need to request for the item to be removed from the Action Register, for the Council to endorse.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority note the progress of actions from the previous meetings and request that completed items be removed from the Action Register for the Council to endorse.

ATTACHMENTS:

1 [Local Authority - Angurugu October 2022.docx](#)

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
143/2021 Series of Murals	That the Local Authority continues to consider and advise when agreed what significant person or people to include in the series of murals.	12.05.2021 – Ongoing 25.05.2021 – Local Authority have decided on the Map of Groote Eylandt, Artistic map representing the Groote archipelago. 11.10.2021 - Ongoing and will await the other localities preferred options - LA to suggest artist direction to put the draft concept for review - under a fee for service arrangement. 29.11.2021 – Angurugu Local Authority in line with the views of other two Anindilyakwa Local Authorities interpretation of the Groote Archipelago and the significance of, as part of the series of Murals. Report submitted in Local Authority for ideas on map design. 22.03.2022 – Option 1. And each local authority to provide names and possibly images to be included for their community and homelands. (Reference Milyakburra agenda) 24.05.2022 – Ongoing 19.10.22 – Design consultant to work with each Local Authority, community and homeland members to develop an agreed design, of a map of the region, including key cultural aspects of each part of the region.
Legal Sale of Kava		24.05.2022 - Call on the Northern Territory and Australian Governments to work with the Local Authorities and Regional Council to ensure genuine and thorough consultation and engagement with and understanding of all communities and homelands of East Arnhem Land, on the important and pressing issues of the possible introduction of the legal sale of kava and alcohol and support the leadership of the President on this issue. 19.09.22 President and CEO to follow up a positive discussion on this issue at a meeting with the Chief Minister to the region, with the

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
		Executive Director of the Department of the Chief Minister and Cabinet, on gaining action on the Local Authority and Council resolutions.
001/2020 RESOLVED Playground Position	That the Local Authority support the positioning of the playground within the area of Lot 591 as a suggested alternative after the Office of Township consultation.	<p>12.05.2021 – Placed out for quotation, no submission have been received to this date. Will be placed out for submission in next round.</p> <p>12.10.2021 - Ongoing with RFQ to be re-released.</p> <p>12.01.2022 – RFQ will be released end of January – limited trades due to break.</p> <p>22.03.2022 – To be actioned under an exemption by the Contractor this week.</p> <p>24.05.2022 – Has not started as yet. Will be addressed with priority.</p> <p>22.06.2022 – To be actioned under an exemption with interested contractors – low response to RFQs and Tenders due to back log and larger scale available works on Eylandt.</p>
Angurugu Local Area Management Plan and Street Names	<p>That the Local Authority:</p> <p>(a) Holds a workshop to consider any adjustments to the current Local Area Traffic Management Plan for Angurugu and supply feedback at the next scheduled Local Authority meeting.</p> <p>(b) Request the archive records of street names be located and used, and consider street name suggestions for new streets for the purpose of further consultation at the next Local Authority meeting.</p>	<p>12.10.2021 – Ongoing will revisit with the next OTL meeting - missed the October meeting.</p> <p>12.01.2022 – Ongoing action item and will go to the next OTL meeting.</p> <p>22.03.2022 – As above</p> <p>24.05.2022 – Will be taken to the new authority post transition after July 2022.</p>

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
		<p>22/06/2022 – will be sent to ALC entity with the transition of the town lease July 1st from the OTL for consideration</p>
<p>Water line to the cemetery \$20,000</p>		<p>12.10.2021 – Ongoing - RFQ to be release November</p> <p>12.01.2022 – Approval granted, project moving forward. RFQ will be sent out end of January due to leave and extended commitments.</p> <p>22.3.2022 – Ongoing being followed up today.</p> <p>24.05.2022 – An update will be provided by the end of the week. Will be addressed with priority.</p> <p>19.09.22 looking for cooperation</p> <p>22/06/2022 – still awaiting progress due to trade availability and staffing issues</p>

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
130/2020 – Chief Executive Officer Report	The Local Authority: Requests that a Coordinator from the different Council program areas is invited periodically to provide an update to the Local Authority in addition to the CEO report.	02.02.2021 – To invite the Community Night Patrol Coordinator to present to the Local Authority. Director Community Development to investigate what other stakeholders are doing for cross-cultural training for new employees, such as GEMCO, GEAT and ARDS, and report back on options for training EARC employees – for both Anindilyakwa and Yolngu communities. 12.05.2021 – Will report at next Council meeting 25.05.2021 – Updated provided to LA members – Ongoing 29.11.2021 – Ongoing. Item progressed to HR. Committed to HR Fundamental videos as part of Stage One – Stage One is ready for employees to view when they on board, videos are available in language. Videos will be used for training and development of employees as well. Stage Two of the project is updating/changing other documents. 13.01.2021 – ARDS have been contacted for engagement to create HR fundamental videos in language. HR continue to source viable Cultural inductions for incoming staff. 22.03.2022 – Ongoing 24.05.2021 – Recommend to mark as complete and remove from Action list. Start a separate action for the request for a new coordinator to present to the LA.

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
Gravesite Identification		<p>26.05.2020 – Project underway with ALC; a GPS locator is being used to locate and map graves to update the gravesite identification.</p> <p>Council amendment – Write a letter to advocate for additional funding for all communities for gravesite identification that has been and will be undertaken.</p> <p>28.07.2020 - The Director Community Development is requested to engage community consultants to identify gravesites and purchase materials; the Local Authority approves the expenditure up to \$15,000 of Local Authority Project Funds.</p> <p>02.02.2021 – EARC has been working closely with ALC Anthropologist, Hugh Bland, to help identify the graves in the Angurugu cemetery. The burial register is being updated as the project progresses. This cemetery mapping remains an ongoing process, but it is underway.</p> <p>12.05.2021 – Further consultations need to be completed. Ongoing</p> <p>25.05.2021- Updated provided to LA members – Ongoing</p> <p>29.11.2021 – To project this project LA members are recommended to allocate 80k to project from unallocated equity, later in this LA meeting under the budget review item.</p> <p>22.03.2022 – Council approved budget of 80K in December 2021. Formal expression of interest for project will be released in April 2022.</p> <p>24.05.2022 – Engagement of consultant being negotiated.</p> <p>22.06.2022 Funds allocation in draft 22-23 budget to initiate.</p> <p>Funds allocated and further discussions to take place.</p>

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
Footpath Installation		<p>26.05.2020 – The Director of Technical & Infrastructure Services and the Regional Roads Manager will be visiting community to assess the footpath works mid-June 2020.</p> <p>18/01/2021 – Director Technical and Infrastructure Services has met with BetaPave about defects and intersection road surface tie in points in conjunction with the roads capital program contractor to resume works once weather clears.</p> <p>12.05.2021 – Works still to be completed.</p> <p>12.10.2021 – Update provided to LA members – ongoing and to be finalised with the kerb connection points with Roads contractor - ETA end of November.</p> <p>12.01.2022 – Subject to further discussion with Power and Water and contractors involved in the project. Updates provided in the next LA meeting and to Council in December.</p> <p>– ongoing when works resume after the break, variation for changes to scope to be actioned via way of variation for width increase of standard NT spec to 1200mm – which can be done under existing program budget.</p> <p>22.03.2022 – Ongoing</p> <p>24.05.2022 – Power and Water has finished the work. Additional workers will be moved from Umbakumba for this footpath work. Anticipated completion by June or first half of July 2022.</p> <p>22.06.2022 – Ongoing – with contractor still to complete – staff on island today and update will be provided to LA.</p>

ANGURUGU ACTIONS

ACTION ITEM	ACTIONS	STATUS
		<p>19.09.22 Additional pathway completed – ongoing but works have commenced.</p> <p>19.10.22 Shane to update</p>

ANGURUGU ACTIONS**COMPLETED ACTIONS:**

130/2020 – Chief Executive Officer Report	The Local Authority: Requests that a Coordinator from the different Council program areas is invited periodically to provide an update to the Local Authority in addition to the CEO report.	24.05.2021 – Recommend to mark as complete and remove from Action list.
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GENERAL BUSINESS

ITEM NUMBER	7.1
TITLE	CEO Report
REFERENCE	1715377
AUTHOR	Dale Keehne, Chief Executive Officer

**SUMMARY:**

This is a report of the key broad issues since the last report to Council, in addition to those covered in other parts of the agenda.

GENERAL**Happy New Year**

It has been a quiet time of year since our Local Authority meetings in November over the end of the year period. I hope all Local Authority Members, your families, Clans, Traditional Owners and community and homeland members have had a restful and peaceful Christmas and New Year festive season.

Local Government Association of the Northern Territory Meeting Outcomes

It was a pleasure to attend the General and Annual General Meeting in Darwin in November, of the Local Government Association of the Northern Territory (LGANT).

Deputy President Kaye Thurlow at the time represented Council in place of President Lapulung Dhamarrandji, who had important cultural obligations to attend to in Milingimbi. Councillor Wesley Dhamarrandji was able to join Councillor Thurlow at the Annual General Meeting.

A highlight of the meeting was the attendance of the Chief Minister and her Cabinet Ministers for an hour and a half session. The discussion started on the important matter of law and order and youth justice, as discussed with the Chief Minister and senior officials a couple of months ago. A range of actions were taken on this and other issues raised on other topics, which LGANT will continue to follow up for progress.

The Chief Minister has committed she and her Cabinet Ministers will attend every LGANT General Meeting from now on, to enable genuine and meaningful engagement and action on a wide range of important issues and challenges across the Northern Territory.

Also of note, the Lord Mayor of the City of Darwin Kon Vatskalis, was re-elected as LGANT President. A number of strong Indigenous people were elected to represent Regional Councils on the LGANT Executive.

East Arnhem will continue to work closely with the LGANT President, CEO, staff and other Councils, and play a strong role on key issues like the recognition on Aboriginal Community Controlled Local Authorities and Regional Councils in processes like Local Decision Making, Closing the Gap, and the development of Local, Regional and National Indigenous Voice, and Northern Territory Treaties.

Election of New Deputy President

Council thanked Councillor Kaye Thurlow, for serving as Deputy President for the last six months, and the ongoing contribution she makes to Council.

President Lapulung and I welcome the decision at its meeting in December last year of Councillor Lionel Jaragba as the new Deputy President. Lionel was one of the founding Councillors of East Arnhem Shire Council back in 2008.

In addition to recognising Councillor Jaragba's experience, knowledge and capacity in making the decision to appoint Councillor Lionel Jaragba as Deputy President, Council recognised the importance of his representation as a strong Anindilyakwan cultural man and leader for the people of the Groote Archipelago, alongside Yolngu President Lapulung Dhamarrandji.

I look forward with great commitment and energy to our year ahead, working for all the people of East Arnhem Land.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority notes the CEO Report.

ATTACHMENTS:

There are no attachments to this report.

GENERAL BUSINESS

ITEM NUMBER	7.2
TITLE	Review and Further Empowerment of Local Authorities
REFERENCE	1715400
AUTHOR	Dale Keehne, Chief Executive Officer



SUMMARY:

Council has reviewed and endorsed the range of different recommendations that made by Local Authorities on how to further strengthen and empower their role which will now be provided to the Northern Territory Government and a Reference Group that will develop an Implementation Plan to be provided to the Minister for Local Government.

BACKGROUND

Aboriginal people have run local government and community services in each Aboriginal community across the Northern Territory, since the end of the mission days.

From 2008 Aboriginal people have run local government and community services in a number of communities across larger regions.

This increased Aboriginal Controlled Council's ability to deliver services, and increased their voice and ability to deal and work with the Northern Territory and Australian Governments.

The voice of local communities has come from locally elected Councillors, and the creation of Community Advisory Boards in each community.

From 2013 this local voice was strengthened with the shift from Community Advisory Boards to Local Authorities which have a more formal role within the broader regional Councils. This includes a formal process for nominating members, formal and transparent agendas, and reporting back processes, the provision of specific Local Authority Project Funding, and secretariat and senior management support.

Review of Local Authorities

The Department of the Chief Minister and Cabinet is conducting a formal review of Local Authorities. It includes key principles of Flexible Governance, Community Centred, Placed Based Engagement, Empowerment, Outcome Focused, and Accountability – and possible options to achieve them (see attachment A).

Following input from across the Territory, a Reference Group will be formed in January 2024 to develop an Implementation Plan on the strengthening of Local Authorities. The Reference Group will be led by the Department of the Chief Minister and Cabinet, and include representatives from the Local Government Association of the Northern Territory (LGANT), Regional Councils and Local Authorities.

The Implementation Plan is due to be developed from January to March to then be provided to the Minister for Local Government Chansey Paech for consideration and approval. The plan and any changes in it are due to be implemented from 1 July 2023.

The next steps are for the Regional Councils and the respective Local Authorities to provide comment and input on the Local Authority Review Report.

Council resolved at its last meeting on 20 October:

That the Local Authority:

- (a) Endorses the review of the Local Authority Review Report by each Local Authority, to consider and decide on the different recommendations to strengthen the role of Local Authorities, and any other recommendations.*
- (b) Endorses the nomination of President Lapulung Dhamarrandji, Chief Executive Officer Dale Keehne and a Local Authority Member, as representatives on the Reference Group to develop an Implementation Plan to strengthen Local Authorities.*

GENERAL

Each Local Authority that met in November last year was asked to consider the review and further strengthening and empowerment of their Local Authority, to inform the review of Local Authorities being conducted by the Northern Territory Government.

The Local Authorities for Ramingining, Milingimbi, Galiwinku, Gapuwiyak, Angurugu and Yirrkala all met, discussed at length and provided a range of very valuable recommendations.

The Local Authorities of Milyakburra, Umbakumba and Gunyangara were unable to meet due to important cultural sorry business, but will be consulted for their discussion and resolutions in the next round of Local Authority meetings in January.

Each Local Authority that met resolved:

That the Local Authority, to further strengthen and empower their role, endorses the recommendations – in the attached document raised in the Local Authority Review Report.

A full record of all the respective recommendations from each Local Authority is at Attachment B.

In recognition of the importance of honouring the full range and depth of the particular recommendations of each Local Authority Council has endorsed the resolutions of each Local Authority without change, to then be provided to the Northern Territory Government. Specifically it was resolved at its meeting on 15 December:

That Council:



That Council endorses the respective recommendations of each Local Authority, to further strengthen and empower their role, as detailed in full in Attachment B, to be provided to the Northern Territory Government and Reference Group that will develop an Implementation Plan to be provided to the Minister for Local Government Chansey Paech.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority welcomes the decision by Council to endorse the respective recommendations of each Local Authority, to further strengthen and empower their role, as detailed in full in Attachment B, to be provided to the Northern Territory Government and Reference Group that will develop an Implementation Plan to be provided to the Minister for Local Government Chansey Paech.

ATTACHMENTS:

- 1**  LA Review Report - 12 October 2022 Draft.
- 2**  LA Review -East Arnhem Local Authority Resolutions - November 2021.

Local Authority Review Report

1. Background

Local authorities (LAs) were established in 2014 under section 53B of the former *Local Government Act 2008* (the 2008 Act). LAs were established as a response to concerns from communities that the transition from the former community government councils to regional councils led to a loss of communities' voices in the planning and delivery of council programs and services in their community.

The inclusion of LAs in the structure of regional councils is intended to ensure communities have a say in their regional councils' planning, prioritisation, funding and delivery of services and infrastructure for their community; and the provision of information and feedback to communities about the councils' decisions and activities in that community. The ultimate goal is effective, responsive council services for remote communities.

2. Intent of the Legislative Framework

On 1 July 2021, the intent of the 2008 Act was further strengthened when it was replaced with the *Local Government Act 2019* (the 2019 Act). In addition, the previous *Guideline 8: Regional councils and local authorities* (Guideline 8) was replaced by the new *Guideline 1: Local Authorities* (Guideline 1). The provisions in the 2019 Act were in a new chapter entitled Local Decision Making to reinforce the intent and purpose of LAs.

The 2019 Act requires regional councils to seek their LAs' advice and recommendations in relation to the council's budget; their priorities for expenditure; their service delivery; regional plans; strategic directions; and funding. Regional councils must also ensure their strategies and plans are informed by the vision and priorities of the LAs, and must work with their LAs to foster constructive working relationships between the council and community.

The 2019 Act specifically provides for expanded roles for LAs and a mechanism for giving communities a stronger voice in local government matters that affect them. Section 78 defines the functions of a LA:

- to involve local communities more closely in issues related to local government;
- ensure that local communities are given an opportunity to express their opinions on questions affecting local government;
- to allow local communities a voice in the formulation of policies for the locality as well as policies for the area and the region;
- to take the views of local communities back to the council and act as advocates on their behalf;
- to contribute to the development of the regional plan;
- to make recommendations to the council in relation to the council's budget and the part of the council's area within which the LA performs its functions.

Guideline 1 provides how LAs are to operate and be administered by their respective regional councils, including appointments and resignations, meetings, LA member payments and reporting.

3. Local Authority Review

In 2021, before the commencement of the 2019 Act, the Department of the Chief Minister and Cabinet (CM&C) started a desktop review (Review 1) of how well regional councils and LAs were meeting the intent of the 2008 Act and Guideline 8. The aim of Review 1 was to identify good practice across the NT as well as areas that could be further strengthened, and to determine what actions could be considered to better support the delivery of the intent

Local Authority Review Report

of LAs given their expanded roles under the 2019 Act. Review 1 focused on the 66 LAs established across the Northern Territory for the period 1 July 2019 to 30 June 2020.

Review 1 was informed by the information available on regional councils' websites, information held and observations made by CM&C and some feedback and insights provided by regional councils. The findings and draft recommendations were provided to councils and other stakeholders in early 2022 for comment.

The Review 1 report acknowledged limitations associated with any desktop process. However it provided a platform for more discussion with councils, LA members and others, resulting in the direction outlined in this report.

Review 1 confirmed that there is noticeable diversity in the functioning of LAs and the way councils work with them, with some LAs engaging strongly with their communities and working with their councils to deliver on community priorities and aspirations, and some others struggling to meet or attain quorum to enable recommendations to be made about community priorities. Some LAs, with their councils' support, consider broader matters than council business, acting as a forum and conduit for community engagement in matters including local, Territory and Commonwealth government priorities.

In addition, feedback from councils and LA members has indicated that some of the requirements placed on them by the NT Government, or interpretations of these requirements, are impeding their ability to achieve their core functions.

Feedback on Review 1 included the following:

Role of LAs:

- a need for greater recognition, promotion and celebration of the strengths of the LA model and more sharing of examples of LAs and their councils successfully achieving the intent of the Act;
- the need for CM&C, councils and LAs to have a clear and common understanding of the definition and scope of their core functions and requirements;

Flexibility:

- the need for flexibility in how LAs and their councils deliver on the core functions (or choose to move beyond the core) to respond to differences between communities, their aspirations and the capacity of LAs;
- providing for flexibility for those communities, LAs and councils who want to have more integrated engagement, not just on local government matters. For example, some communities would like to see a single body coordinating community input into local government and NT Government (or broader) planning, services and prioritisation; while others have indicated a preference that LA members continue to focus on local government and other groups are established or continue to provide input into NT Government and broader matters;
- recognition that some LAs are well established with consistent membership who deliver well-regarded outcomes for their communities and council, and others are less established; and that, over time, LAs may cycle through these stages. This impacts on the levels of support needed from councils for their LAs and the level of autonomy LAs may have, and needs to be accommodated in expectations set by CM&C and required of councils;

Decision making

Local Authority Review Report

- LAs should have as much influence and decision-making power as is appropriate to their stage of development and the delegations of the council; for example, some councils have already delegated decision making in the use of LA Project Funding (LAPF) to their LA, and some have delegated decision making over other community funding. The council is the decision-maker about the level of delegation relevant for their LA/s;

LA Members:

- a need for greater role clarity, capacity building and support for LA members and LA chairs;
- the need to revisit whether proxies should be permitted for LA members;

Administration:

- CM&C should remove any administrative requirements that detract from the ability of the LA and council to deliver on their core function. This needs to be balanced with good governance and accountable administrative process, reflecting that LAs are involved in the use of public resources and should be respected in their communities as informed, well governed and responsive structures;
- performance reporting should be focused on the intended outcome; ie the demonstration by councils of the engagement of communities through their LAs, and of the council's responsiveness to the advice, input and advocacy of their LA, including through the delivery of agreed community priorities;
- LAs should be able to set their own agendas and conduct their own meetings, while recognising the role of councils in managing administration, building capacity and responding to the varying levels of experience and capacity of members;

Resourcing/support

- some LAs and their councils continue to see benefit in having CM&C representatives at meetings at least occasionally, to coordinate responses to questions from community and LAs about NT Government matters, as well as to support engagement with other NT Government agencies;
- LAPF is a valuable resource for LAs and their councils to respond to community priorities. However, some councils struggle to spend these funds in the required time frames. The support role of CM&C is important in helping councils to address any barriers to the timely expenditure of funding on community priorities as determined by the LA and council;
- Accessible information should be provided to enable communities to understand how priorities for the use of LAPF are determined, and where they are spent;
- A need for a review of the LAPF guidelines to ensure their alignment with the core intent of the LAs;
- Any changes to the LA model should avoid requiring additional council resourcing. For example, where communities and their LAs want to have a broader role than council matters, there may need to be negotiation of partnering with NTG or others to share costs.

As a result of feedback and further discussions, the focus of the Review 1 report changed considerably into this report. This report emphasises the intent of the legislative framework for LAs and provides a principles-based direction for how this intent will be strengthened across the diverse councils of regional NT.

This review does not anticipate a change in the 2019 Act in relation to the role of LAs; LAs will remain part of their regional council structure, and continue to be subject to the control and direction of their relevant regional council.

4. Principles

Local Authority Review Report

The following principles have been developed to guide the way in which CM&C, regional councils and LAs will support the effective integration and involvement of communities in the system of local government, as intended in the 2019 Act. An amendment to Guideline 1 will be required to fulfil the aspirations below.

PRINCIPLE: Flexible governance	
<i>What does this mean?</i>	<p>All LAs have a core role: to enable their community to have a say in their regional councils' planning, prioritisation, budgeting, and service delivery for their community; and to support the provision of regular feedback to their communities about council activities and the achievement of LA priorities.</p> <p>Councils and their LAs, with their communities, will determine how they deliver the role so it is adaptable to different locations, community aspirations, and capacity. CM&C will facilitate the sharing of examples of good practice from LAs across the NT</p>
<i>What does this look like?</i>	<p>LAs, with their councils, decide:</p> <ul style="list-style-type: none"> • whether they and their community prefer that the LA focus on council business or take a broader approach with a wider range of community matters. If a broader approach is agreed this may need negotiation of support from CM&C or other partners for non-council activities. Also, if a broader approach is agreed community input should ensure it avoids duplicating other community structures, authority or roles and that the role is understood and supported; • how the LA will conduct meetings and engage with their community; • how the LA will prioritise LAPF funds including how community input will be heard, how priorities will be decided, and how decisions and outcomes will be communicated to the community; • whether delegated decision making will be requested from the council; • the nomination process for LA members, with councils seeking LA and community input into their policy on criteria for selecting LA members; • the number of appointed members up to a maximum of 14; • whether the Mayor/President will be a member of LAs beyond their own ward; • the frequency of LA meetings (minimum four per year, with timing to enable input into, and feedback from, council planning); • the location of LA meetings - they should be held in public places to maximise opportunity for community members to attend; and • whether attendance at meetings via phone/video conference will be allowed. <p>First LA meetings to recommend to council:</p> <ul style="list-style-type: none"> • nomination of LA chair; • the kinds of priorities the LA would like to focus on for their community; • how information about meetings and decisions will be publicised. This must be at least on the council website for transparency for community members; and • the use of interpreters

Local Authority Review Report

PRINCIPLE: Community-centred, place based engagement	
What does this mean?	The way the council and LA engage with each other and the community is place-based and adapts to local needs, languages, time frames and cultural protocols to encourage community involvement.
What does this look like?	<ul style="list-style-type: none"> • LAs will recommend to their council the process for community engagement and two-way communication between the council, LA and community • Community engagement is supported by principles of the Remote Engagement and Coordination Strategy • Communication is clear and accessible. • LAs with their councils decide the nature and format of reports to be provided by councils to LAs – brief, diagrammatic reports are enough • LAs and their councils decide how the feedback about priorities is given to the LA and community in a timely way such as through the Council Community Based Manager, local council member or LA chair outside of meetings if needed • Regional councils support their LAs to host at least one community based event each year to support community input into LA priorities, and council planning. These events may be funded through some LAPF. For example, some LAs may hold community barbecues twice per year: to provide input into LA priorities and council plans for their area; and to receive feedback about how the LA and council has responded to that input. • Information is provided by regional councils in LA meeting agenda papers on: <ul style="list-style-type: none"> ○ Decisions that council has made based on the LA's recommendations and advice ○ Council resources and service delivery in the community. ○ Progress / status updates on LA project recommendations. ○ The amount of funding that is available to the LA for community priorities.

PRINCIPLE: Empowerment	
What does this mean?	LAs have authority to effectively carry out their core role as intended in the Act.
What does this look like?	<p>Where LAs seek to do so, regional councils consider opportunities for delegation of relevant decisions to LAs consistent with the <i>Local Government Act 2019</i>, including decision making about priorities for LA project funds</p> <p>Councils, with CM&C assistance, provide training and resources to support professional development of LA chairs and members in governance and the LA role; and clearly communicate the role of LAs and regional councils to communities.</p>

Local Authority Review Report

PRINCIPLE: Outcome-focused	
What does this mean?	LAs (and communities) can see that their recommendations to the council, based on community engagement, are being acted on; where this is not the case, they are informed of the reason.
What does this look like?	<p>Council annual reports include information that demonstrates how they have engaged with communities via their LA, and the outcomes delivered in response to LA recommendations/decisions.</p> <p>Compliance activity by CM&C will focus on the intended outcome of LAs</p>

PRINCIPLE: Accountability	
What does this mean?	LAs and their councils continue to demonstrate high standards in governance and the use of public resources
What does this look like?	<p>LAs have opportunities for professional development in governance consistent with their core role through their council and/or with support from CM&C if requested</p> <p>Decision making is transparent, focused on the best interests of the community as a whole, and conflicts of interest are managed. Information is accessible to community members about meetings, meeting proceedings, and opportunities for participation. Meetings are generally open to community members unless there is a defined need for confidentiality consistent with the provisions in the <i>Local Government Act 2019</i>.</p>

5. Examples of Good Practice

To be discussed with, and provided by, regional councils.

6. Next Steps

This report will be provided to regional councils and other stakeholders for comment and input. Regional councils are encouraged to engage with their LAs in developing feedback. CM&C is available to assist as needed.

An implementation plan will be drafted for feedback from regional councils and LAs through their respective councils. The implementation plan will be developed through a reference group led by CM&C with the Local Government Association of the NT, and council and LA representatives.

The final LA Review report and Implementation Plan will be provided to the Minister for Local Government for consideration and approval. It is intended that this will be completed within the first quarter of 2023.

The LA Project Fund grant funding guidelines will be reviewed in 2022-23 in consultation with regional councils along with Guideline 1. Any recommendations for changes will then be advised to the Minister for Local Government for consideration for implementation in 2023-24.

Local Authority Recommendations

Each Local Authority raised and formally endorsed the following recommendations to further strengthen and empower their role.

Ramingining

Want to deal with broader issues.

Hold more community meetings.

Listen to community what they want, thoughts and ideas.

Loud speaker announcements, posters

Use Facebook, Ramingining site, Insta , Twitter, Council Website more.

Use Council TV monitors.

Local Radio.

Noticeboards, Council and Shop, CDP Office, Clinic, School, Rangers / Homelands / outstations (Dinybulu).

Invite school kids to the Local Authority. Learn about and tell what they want.

More young people on Local Authority – from 15 to 18 years old.

People from different Clans of 13 to 14 Clans.

People from Workplaces, Clinic, School, ALPA. Spot on their agenda. Raise problems, what happening.

Invite Land Council local Board Members.

Invite Police, Governments Departments – what's happening, their job. Sometimes confusing. Deal with concerns. Tell them our feelings.

Do regularly between meetings.

Re Patient escorts, seek advice of LA members.

Happy with up to 14 Members.

After meeting with range of local organisations, tell people what is happening.

Dinybulu / ALPA to come talk to meetings.

1 Representative from each outstation, to attend Local Authority. 13 total.

TO on the Local Authority.

Support proxies.

Local Authority Recommendations

Milingimbi

It's our Local Authority - It's just for us.

We want Local governance training.

We want to make our community's better. Especially for place for our kids

Connect with our service providers, by inviting them to each Local Authority meeting.

Invite kids to the Local Authority to learn about governance. Give them the opportunity, they are the new generation. They can learn from us and us from them, both ways. Could be a school project program linked to attending the Local Authority, with a focus on senior kids, and when they leave school.

Also want young people to join the Local Authority. Want the kids to have something to admire, and to have a voice and a say, how they see it, they're going to see something different from us.

Support open public meetings of the Local Authority, so the community can have their say and raise issues. Could do every 3 months or so. Make a public meeting planner, not just when things happen.

In the park in the dry and in the rec hall in the wet and build up, or the Church. 'So we are engaging everyone'.

Meet somewhere we get goose bumps, a special place. We can all do it like before, connecting together. We have as strong voice but we want to hear all voices from community.

Want reconciliation of all the Clans in the community, discussing together.

Use the PA system to invite all tribes to the community meetings.

Also invite other Clan members to join the Leaders or members. So that the kids and Balanda can see and recognise all the Clans.

We are building bridges together, walk hand in hand. To really make things happen, get input on all services in our community.

We need to help each other now.

Invite the Traditional Owners to be part of the Local Authority. We come under their wings, they gave us a place to live, without them we wouldn't have a place to live.

Invite the local regional representatives of the Northern Land Council to attend and maybe be part of the Local Authority.

Want the Local Authority to help bring people together, as they are willing to do.

Use Facebook and other social media more to let people know the value of what is happening in the communities, on the Milingimbi noticeboard and regionally.

Public meetings can lead to some people just being negative, and conflict. Need meetings to be respectful and reasonable and not go on forever. Could include training of the chair. Careful use of microphones or no use of microphones.

Local Authority Recommendations

Milingimbi

Want to hear from the community about a wide range of issues.

Let people know what Council is doing and what decisions are being made.

Re the number of Local Authority members, support not too many, to be able to reach agreement.

Re proxies support and want to be able to have someone else nominated to replace a Local Authority member at meetings.

The LA members need to be disciplined, by the law, to be the middle person, the Code of Conduct, in Yolngu and Balanda. We make the rules and should not break them. Commit an oath or pledge before we even become a Local Authority leader, like with Councillors.

Re rules – need to make sure everyone doesn't break the oath of how we should work properly. The Local Authority can be in the middle for all, not just one family, but a pledge to work for all people. All communities are very holistic in our way, and we see the outcomes the good and the bad.

Have free flowing discussion in community meetings, and not the same level of formality. But do want to capture and reflect back accurately what people said.

Oath could include a commitment to be positive and offer possible solutions. It's about obeying the rules of engagement.

Need to address the inequity of the level of sitting fees between different boards, to encourage and support people to join and participate. Particularly because the Local Authority deals with a wide range of issues and engagement across the community, and direct input into NT and Australian Government processes.

We need faith with action, to say something and make it happen.

Local Authority Recommendations

Galiwinku

We want to deal with all sorts of issues.

Talk to other organisations about their programs.

We should ask the older members in community also, but do want action.

Have a road map for the Local Authority of plans of what is next what are we looking for. Make decisions on what the topics are.

Work through issues with the Traditional Owners, to allocate land, for community projects.

Deal with safety of the community, kids fighting in public, drinking alcohol, Clans fighting with one another. All the Leaders are turning their backs on their own people. Local Authority and Council can ask for more Police.

Conduct a survey of all community members of their issues, evaluate them and capture the issues of life living in community. Then Council can consult other organisations to help deal with the problems better.

Families are not coming together, before we had leaders to solve issues.

Don't want someone else making decisions. The Police don't talk to the community about how to deal with the problem kids. A magistrate decides or someone else from outside of the community. The Shire has been bought in, but it can ask others to do more.

Rehabilitation for kids in community, with community members to be involved.

Local Authority has a useful role in raising issues with the Chief Minister, Ministers and government people.

Support holding monthly barbeques with the leaders, but they need to come.

Work with Homeland leaders through an MOU with Marthakal Homelands.

Consider changing name of the Local Authority to reflect the inclusion of homelands. It's the time to change and think of reunite and redefine our knowledge.

Invite homeland members to join as members on the LA, want to learn everyone's perspective.

The Shire has opening many doors for the community the Local Authority is neutral and can talk about anything.

Re Council services, the Local Authority has a direct voice of raising what services need to be provided, and if there are problems with services.

Sitting fees should be more than one level of payment for each meeting, for when we need to meet longer.

Needs to be fair.

Need responsible Local Authority members. Bring input of benefit to the community, real input.

Need to work hard and talk hard and then get paid.

Local Authority Recommendations

Galiwinku

Support inviting Yalu, ALPA, Why Warriors, Marthakal Homelands and others. If we are going to help the community we need to know what they are doing and make sure our services complement each other.

Talk to NLC to identify land owners and invite them to Local Authority meetings. Will be good to talk directly with other, and make allies. Want to help improve approval process for projects.

Get news out of the work of the Local Authority by more use of social media, Yolngu Radio, BRACS radio.

Talk to people face to face to hear about what their issues are.

Share information with the other local boards, on their platforms.

Use Call for Recognition to frame working with the community.

The Local Authority and Council is neutral, the umbrella for others in the community.

Approach NLC to seek funding for important projects, identified by the Local Authority.

Re proxies, should have so someone else who can attend in place of each member, for when they can't. Even if that person can't attend the family and Clan will have the voice still. The Local Authority should be able to decide. Would be like bringing back to Village Council to hear all voices.

Need to have fair representation across the Clans, and encourage them to join. So may need to increase the number of LA members from 14.

Need to advertise to attract more people, Facebook, Instagram, come and try and see.

Invite emerging leaders, and diversity, having knowledge and working together.

Decide on how Local Authority Project Funds are spent in Galiwinku.

Have Standard Operating Procedures for how the Local Authority works.

Local Authority Recommendations

Gapuwiyak

Hold public meetings.

Talk about what the community wants. How we can help the community.

Give feedback to the Northern Territory Government. Are a lot of issues and people give us ideas but we need to share.

Invite the community members to hear the voices of community and share.

Have to involve the people about they think about the community and what they want.

Raise issues we hear between meetings.

Are a lot of activities in the community. Good to have a barbeque to invite people together to talk to the services in one place. Use the rec Hall in the rain.

Give gifts to people to encourage them to come. Ask them to come with their ideas of projects and services. Shelters, footpaths, other things.

Could have separate barbeques for men and women to allow space to talk about their issues.

Have booklets to show what the Council does, services and projects.

Communicate by using the Council notice board, as well as social media.

Take comments of what people want by writing down or on social media. Also encourage use of tablets in offices, and look at using mobile phones also.

After meetings meet with community to tell them what Council is doing, and seek input.

Invite all the TOs to any public meetings.

Ensure all ideas and recommendations are written down, and share back.

Invite key local organisations along to have a place on the agenda to talk about their work and discuss together.

Explain the role of Local Authorities and Council through all forums.

Want more young people on the Local Authority. From 15 to 20s and 30s.

Also other younger kids of all ages as it's important to hear their voices and issues. Could include a youth forum making views to the Local Authority.

Re proxies support having as is culturally appropriate and ensures maximum representation.

Support a review of sitting fees to be fair and equal with other Aboriginal organisations.

Want different governments to talk to us together, not all separate.

Don't want to get caught in politics, just work for the whole community, and just our community.

We, the community want to make the decisions ourselves.

Local Authority Recommendations

Gapuwiyak

Re delegated authority want on how Local Authority Project Funds are used in our community. To slow otherwise, and should be our choice.

Also support that we decide who our Local members are.

Local Authority Recommendations

Angurugu

Match the sitting fees of other boards. People going to other meetings get paid more. Is happening now.

Want more people on the Local Authority who are reliable and committed, so we can have the meetings. Make sure they will be in community, not always travelling.

Get young mob in too. Get them ready to be leaders. Good to have people who aren't involved in everything else, so they have time to come.

Need to check if people have health issues, if they can't attend.

Should be a rule that Councillors need to attend the Local Authority. They are the leaders, they are taking the voice back to Council.

Councillors need to have time for Council Local Authority meetings, and not be on too many other boards. Particularly if other boards like ALC pay more, 300 to 500 dollars a day.

There is nothing hidden with Council and our LA. Everything is on the table. We feedback to the members, the community about what is said in meetings.

Use Facebook to tell community about the important things happening, updates. More feedback so the community can see what Council is doing, small to big things.

Re membership, we want to get new people on more quickly. Takes a long time to get final approval. We know and we should decide. Best if can approve to join immediately at a Local Authority meeting.

Same for Local Authority Project Funds. It's our community so we should just have our direct say, and get action straight away. Can apply for other issues too. Get action quicker if Council staff can start dealing with what we need when we raise it.

Each community needs its own voice, this is our community and the others are there's.

Difficult to invite other organisations to the Local Authority meeting as there is a lot of politics and they keep things secret.

Issue of conflict of interest needs to be dealt with of some Councillors who are on other boards, specially the ALC.

Want as many different voices as we can get. Is hard as people are scared of the powerful people who threaten them if they speak out. Try and deal with by broadening the type of people on the Local Authority who are willing to talk.

Community meetings are hard as one person does all the talking in language and does all the talking, and threatening people. Better to speak in clear plain English. It can then be all open with no threats.

Should know how to act in meetings. Be trained to sit in meetings and act in meetings. Need anger management training and how to act so everyone can talk.

Need to be positive and come up with solutions and, not winging, negative and threats.

Need to work by a clear code of conduct and follow it.

Need transparency and we get that from Council, but not others, like the ALC.

Local Authority Recommendations

Yirrkala

Want to deal with the big issues like alcohol, kava, policing, housing, other issues.

The people on our Local Authority are the voice for our people. Any projects or programs that are happening in Yirrkala should go through the Local Authority. A big role for the Local Authority members and also community members.

We want government to recognise our voice, we are the ones who make the decisions, Some of us come from different areas, some community, some homelands but we work for everyone.

The funding bodies should give us better sitting fees, We have to travel to meetings and take out time. We are the voice who advocates on behalf of the community and the TOs.

Local Authority members would like to also go to Council meetings to listen. Sometimes Council members don't bring the story back so Local Authority representatives could go to the Council meetings.

Recognising the Local Authority is needed. The NT Police should consult the Local Authority. We have to have a good connection to work together. It gives the Local Authority empowerment about what is going on in community and who the LA represents.

The Police do not know our culture and law. Need partnership with the Night Patrol and community. Have agreement how we work together.

Want to have our direct Authority on how we spend Local Authority Project money, as well as our members.

The Local Authority body is a very important thing, for programs and projects. If we were not here making those decisions then who would?

Local Authority members need to attend meetings and act properly, with respect of the importance of the role.

Want the Local TOs, the senior TOs, on the Local Authorities.

The 13 Clans should all be on the Local Authority.

Young people should also attend meetings so we can hear them. The Indigenous Liaison Officer should gather people from around the community.

We want each Local Authority member to be able to choose to come in their place.

Want to invite other local Aboriginal organisations to do PowerPoint presentations about they do, and their services. Could discuss. Good for us to listen to what they do and they can listen to what we do, projects and other things.

Want to raise issues with the NLC we are having, to get approval for lease. Invite NLC local Board member representatives. Can understand each other better and issues.

Need to be paid more, not fair.

Need government to come and talk to local Yolngu who are sitting on the ground. It has been put there by our ancestors and that is never going to change. The Local Authority can help all people to be heard together at the same time. Want governments to come talk with us together. Invite all stakeholders.

Local Authority Recommendations

Yirrkala

Have outside meetings to invite all community members to discuss different issues. Like at the Art Centre.

Talk about employment opportunities in big community meetings run by the Local Authority. The Community Liaison Officer could help.

Use Facebook and ARDS radio more.

Like input into how Council delivers services in Yirrkala, like it's done with our patrol and sport and rec.

Include the homelands of Yirrkala in the Local Authority. We're all the same people. We are all homeland members.

Laynhapuy Homelands Aboriginal Corporation to continue its role.

GENERAL BUSINESS

ITEM NUMBER	7.3
TITLE	Council Operations Report
REFERENCE	1714861
AUTHOR	Gordon Walsh, Council Operations Manager

**SUMMARY**

This report is provided by the Council Operations Manager at every Local Authority meeting to provide information or updates to members.

BACKGROUND

In line with Guideline 1; Local Authorities; it is a requirement for a report to be included on service delivery issues in the Local Authority area.

GENERAL

I was appointed to the role of Community Development Coordinator commencing 4 July 2022.

During July, August and September I was acting CDC in Milyakburra and Umbakumba until John Harley was appointment as Council Operations Manager - Umbakumba. John has also taken on the caretaker role in Milyakburra.

I have now completed my role as Council Operations Manager in Angurugu and Rick Mitchell will commence on 30 January 2023. Jonathon and Therese, Phillip, Mathew and all the staff of EARC have been an enormous support to the CDC/COM role during my time and I convey a whole hearted thankyou to all.

The Local Authority has not met for some time so I will take this opportunity to inform LA members of the events over the past 6 months. I would also like to welcome the new Local Authority members and congratulate them on their appointment to the Angurugu Local Authority.

The Administrator of the Northern Territory visited Angurugu on 13 July. EARC were the host during the visit. A morning tea was catered for at the EARC Aged Care Centre, giving the Administrator an opportunity to meet with clients, staff and Anindilyakwa Ward's new Councilor Lionel Jaragba.

A survey to gauge community ideas in relation to the operations of Community Night Patrol (CNP) was completed in August 2022. Community recommendations have been recognized, and as suggested by community, hours of operation are being trialed from 7:00PM to 1:00 AM.

Further changes noted from community suggestions will be trialed and implemented in due course. EARC engaged with numerous stakeholders in Angurugu during the survey.

Matthew Lalara has stepped up as CNP Team Leader, and is developing skills to deliver and coordinate the CNP program in Angurugu and Clive Lalara has also joined the CNP team. A fourth CNP patrol officer is being recruited. This will add resources to the team and provide an opportunity to split shifts increasing the hour percentage of CNP activity weekly.

EARC achieved a very special milestone in January 2023 reaching agreement with Northern Territory Police to enter into a Memorandum of Understanding (MoU) for the two parties to formalize our working relationship. This is a very exciting piece of work and four years in the making.

In addition to entering in the Memorandum of Understanding, the Superintendent for the Northern Division has made commitment to attend all Local Authorities on the Yolngu side in the January round.

Once this first Memorandum of Understanding is executed, work will commence for a similar arrangement with the Southern Division to incorporate the Groote communities.

Municipal Services

Municipal Services have spent many hours cleaning around the community in preparation for cyclone season. Forty plus loads of rubbish have been taken to the tip. The new skip bins around the community are working well and Municipal Services ensure they are emptied regularly.

Municipal Services carried out two Cash for Containers recently, with 25 bags of containers being collected and sent off Eylandt.

Council Staff from all departments worked conjointly with Xmas spirit in their hearts to deliver an EARC Xmas pageant, Groote Eylandt style, together with the GEMCO fire and rescue, the NT Police Alyangula, Municipal Services, Sport and Rec Aged Care, Animal Management and Library.

Therese, Phillip and Tia's enthusiasm made this event happen and planning is underway for the next event to add to EARC'S annual events calendar. Thank you Ishmael Lalara (Santa). This event was very successful and staff are eager for EARC to connect with community through delivering other events throughout the coming year. Congratulations to all involved, well done.

As Council Operations Manager, I have been attending the Groote Eylandt Emergency Management meetings with Police and other stakeholders, in preparation for the impending cyclone season. Therese has assisted in development of an equipment list for LEM and will continue updating as equipment audits are finalized.

Youth, Sport and Recreation

Youth Sport and Recreation had a change of local workers recently with Basil Bara moving on to take up a driver position with Work Pac.

Basil was a great help and will be missed. Taking his place are Ishmael Lalara and his wife Tara Wunungmurra. Both have come across from Angurugu School, with Ishmael bringing a wealth of knowledge, having spent a number of years in the Learning on Country role at the school.

The Youth, Sport and Recreation team has been consistently taking Family on Country trips for bush trips. With Ishmael now on board, trips have been to Red Sands and South Point. This provides opportunities for families that don't have working vehicles to get to Country.

Youth, Sport and Recreation have also started art lessons during the week, with Tara running these for the little ones.

Movie nights and BBQ's are still the greatest engagement with families, even though it has been a little inconsistent recently with numerous Sorry Days.

The Youth, Sport and Recreation gym is also a big hit with children, especially the sled and battle ropes.

Youth Sport and Recreation were very busy throughout the school break with lots of children turning up at Sport & Recreation daily. As part of the Xmas pageant, Sport & Recreation set up activities on the oval.

The Family Skills Facilitator, Stacey Foott, worked closely alongside stakeholders with children between the ages of 0 to 12 and their families on Groote Eylandt.

The Program was delivered at FaFT and Child Care in Angurugu and Umbakumba, including working with Strong Women and Men to implement parenting programs in collaboration with: Early childhood practice groups & MACCST (Child Safety Focus), schools, Gebie Pak, health clinics, Connected Beginnings, Territory Families and Outlook Psychology.

The family skills facilitator also received referrals and case managed families requiring extra assistance, through home visits in both Umbakumba and Angurugu.
Funding for this program ended in September 22.

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority notes the Council Operations report.

ATTACHMENTS:

There are no attachments to this report.

GENERAL BUSINESS



ITEM NUMBER	7.4
TITLE	Technical and Infrastructure Program and Capital Project Updates
REFERENCE	1719892
AUTHOR	Shane Marshall, Director Technical & Infrastructure Services

SUMMARY

This report is tabled for the Local Authority to provide program updates within the Technical and Infrastructure directorate. In addition to progress updates associated with capital projects and initiatives associated with the 2022-2023 Annual Plan.

BACKGROUND

As part of the annual plan, there were a range of tabled projects and initiatives subsequently approved by the Local Authorities and Council for the current financial year.

Each meeting will have updates associated with the annual plan actions, in addition to the reporting of any new initiatives or business arising for the community.

The information below covers actions associated with the below services:

- 108 – Veterinary and Animal Control Services
- 112 - Support Fleet and Workshop Services
- 116 – Lighting for Public Safety.
- 118 – Local Road Maintenance & Traffic Management.
- 119 – Local Road Upgrade and Construction.
- 122 – Building Infrastructure Services.
- 129 – Waste and Environmental Services.
- 169 – MS/Public works & Infrastructure Services

GENERAL

Service Profile:	<u>108 - Core – Veterinary and Animal Control Services</u>
Business Unit:	Veterinary and Animal Control

Action ID:

2.3.10.12 Provide program outcome statistics to Local Authority and Council meetings.

Community: Angurugu, Umbakumba, Milyakburra

Reporting month/period: December 2022

Overall comments:

- Quieter overall as many community members depart community for the holiday season
- Parvovirus continues to be problematic causing significant morbidity and mortality particularly in puppies and young dogs – the majority of individual treatments conducted during December were for parvovirus.
- Unfortunately the vet vehicle was maliciously damaged (both side windows smashed) which will require replacement.

Service Deliver Statistics year to Date:

AMP Delivery: {Community name}	This period of reporting	Calendar Year to date	Last year's Annual delivery
Dogs Desexed	Angurugu: 2 Umbakumba: 0 Milyakburra: 0	Angurugu: 31 Umbakumba: 15 Milyakburra: 12 Homelands: 4	Angurugu: 12 Umbakumba: 9 Milyakburra: 1 Homelands: 11
Cats Desexed	Angurugu: 0 Umbakumba: 0 Milyakburra: 0	Angurugu: 4 Umbakumba: 0 Milyakburra: 0 Homelands: 4	Angurugu: 0 Umbakumba: 3 Milyakburra: Homelands: 3
Community consultations	Angurugu: 32 Umbakumba: 7 Milyakburra: 0 Homelands: 0	Angurugu: 379 Umbakumba: 106 Milyakburra: 48 Homelands: 13	Angurugu: 100 Umbakumba: 28 Milyakburra: 11 Homelands: 26
Remote/Phone consultations	5		
EARC Veterinary Cabinet medication dispensed	2		
Minor procedures/other surgeries	Angurugu: 1 (tumour removal)		
Parasite Treatments (ivermectin)	Angurugu: 15 Umbakumba: 7 Milyakburra: 0 Homelands: 0	Angurugu: 470 Umbakumba: 137 Milyakburra: 82 Homelands: 146	Angurugu: 122 Umbakumba: 70 Milyakburra: 4 Homelands: 6
Parasite Treatments (other)	Angurugu: 11 Umbakumba: 3 Milyakburra: 0		
Euthanasia	Angurugu: 4 Umbakumba: 1 Milyakburra: 0 Homelands: 0		
KVC engagements (Groote region)	7		
TOTAL Engagements	100		

Community education activities:

- Public awareness campaign implemented regarding parvovirus (posters, radio)
- Implement a targeted educational awareness surrounding animal cruelty again via posters and radio.

Staff training:

- Dr Lauren attending anti-discrimination training organised by EARC.
- AMW Tineka Turner continues her Cert 2 in Animal Studies.

Concerns:

- Damage to vet vehicle – both side windows smashed by community member (upset about incident unrelated to the program). EARC fleet informed and police report lodged. The incident was captured on CCTV in front of the GEAT building and the perpetrator has been charged.
- Animal welfare concerns/cases: Suspected dog stabbing in Angurugu – superficial wound only and dog recovering well.




Any issues or concerns that need to be addressed at LA

Local Authority	<u>Recommendation Required</u>
	Support of the flyer design and message surrounding Animal Cruelty and targeted education focus surrounding these situations.

Over recent reporting periods the animal management program has observed an increase in cruelty related cases in relation to the treatment of animals, ranging from minor wounds through to quite horrific injuries be it from boiling water, blunt object, through to bladed / spear implements resulting in horrific injuries.

These occurrences have not only traumatic and behavioural effects on the animals, but are significantly distressing for pet owners and just as importantly staff.

The below has been put together as an initial information poster communicating the adverse effects etc. of such treatment of animals / pets cases being experienced.

Important EARC Animal Management Community Announcement:

- It is a criminal offence to intentionally injure or harm animals in the NT as part of the Animal Protection Act 2018
- Aggravated cruelty to animals carries a maximum penalty of 5 years imprisonment
- If your animal has been intentionally injured or harmed then report the incident to police and to our Animal Management Team
- We love our community and our animals and want to keep them safe as they are part of the family

Contact the EARC Animal Management Team on [89868986](tel:89868986) if concerned about your animal

Follow-up list for next visit:

- Large number of surgical candidates in Angurugu however oxygen bottle now empty therefore need to wait until charter organised from Gove to Groote to facilitate replacement – currently liaising with both Taylah Mills and Sarah Carrall.
- Veterinary visit to Milyakburra planned mid-January.
- Commence community parasitic rounds towards the end of January once community members return.

Service Profile: [116 - Core - Lighting for Public Safety](#)

Business Unit: Transport Infrastructure

Action ID:

4.2.6.8 Manage, maintain and upgrade streetlights in Angurugu Umbakumba, Milyakburra.

Audits have been undertaken on a range of lighting within the communities via the Konect Inspection software by the Municipal/Public Works team.

As part of the ongoing improvement in this area, monthly inspection audits and reporting will form part of the Public Works/Municipal Services work plan, with an order based on the lighting replacement requirements actioned every three months to avoid supply delays.



Audit Repairs Completed 100%

Service Profile: 118 - Core - Local Road Maintenance and Traffic Management
Business Unit: Transport and Infrastructure

Action ID:

4.2.1.1 Manage the maintenance and upgrade of local roads drainage and pedestrian infrastructure under core allocated funds and grant project funding.

Service Profile: 119 - Core - Local Road Upgrade and Construction
Business Unit: Transport and Infrastructure

T20-203411.1 Groote Eylandt (Angurugu) Internal Road Upgrade & Renovation Works Program Updates

Beta Pave recommenced internal road upgrades and renovation works within Angurugu community in mid-April 2021 following the temporary cease of works due to severe wet weather events over the period December 2020 to March 2021.

Overall project completion percentage is approximately 75%.

The project has sustained lengthy delays, thus progressing behind schedule due to the following:

- Technical equipment breakdown of the bitumen sprayer truck and the complexity of procuring certain spare parts due to the ongoing COVID-19 pandemic impact on limited supply and logistics. Plant machinery has been repaired and has resumed operations.
- Wet weather events.
- Community cultural significant events (i.e. Sorry Businesses which may have direct implication to Contractors).
- Damages incurred on constructed items (i.e. Hooning activities on recently constructed/compacted roads which are ready for re-sealing).
- Ongoing Angurugu Sewer Upgrade Stage 2 project managed by Power and Water Corporation and contracted to NCP Contracting. This project was originally slated for practical completion in October/November 2021. The project has been amended with a revised practical completion on 6 May 2022. However, the project has again been extended as NCP Contracting are still carrying out test and commissioning works on roads 7 & 8.

Recent progress photos to date at Roads 3 & 6 intersection:



The Contractor has maintained a steady progression of the project, nevertheless, while in conjunction with EARC addressing these issues as best as could be.



Remaining works due for completion:

Roads 7 and 8 intersection are remaining works due for completion, largely impacted and delayed by the ongoing sewer upgrade (test and commissioning stage) project managed by Power and Water Corporation and undertaken principally by NCP Contracting.

Roads 3 & 5 are remaining works due for completion, delayed by unforeseen circumstances as a result of temporary

road closure out of respect for local community sorry business.

Lot 306, Angurugu Recycling Depot –



Earthworks, 2 Coat Seal and Culverts Program Updates:

Beta Pave have recently completed the earthworks, 2 coat seal and culverts upgrade program at Lot 306, Angurugu Recycling Depot.



Progress and completion photos of Earthworks and two coat seal:



Figure 2 Culvert 1



Figure 1 Culvert 2

Service Profile: 122 - Support – Building and Infrastructure Services
Business Unit: Technical and Infrastructure

Action ID

1.4.2.1 Provide relevant Program / Project updates to every Local Authority Community meeting as required.

4.3.14.2 Conduct minor and capital upgrades to various council controlled buildings throughout the region, in line with the allocated budget and completion time lines per community.

Service Profile: 129 - Core - Waste and Environmental Services
Business Unit: Regional Waste and Environment

4.1.5.2 Develop and implement environmental management plans for all Council operated Waste Management and Transfer Station Facilities

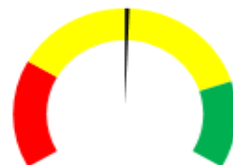
Environmental Management Plans (EMP) have been developed and implemented across the six landfill facilities at Umbakumba, Milyakburra, Ramingining, Milngimbi, Gapuwiyak and Galiwin'ku. Three draft EMPs are currently being prepared for Angurugu, Yirrkala and Gunyangara Transfer Stations.



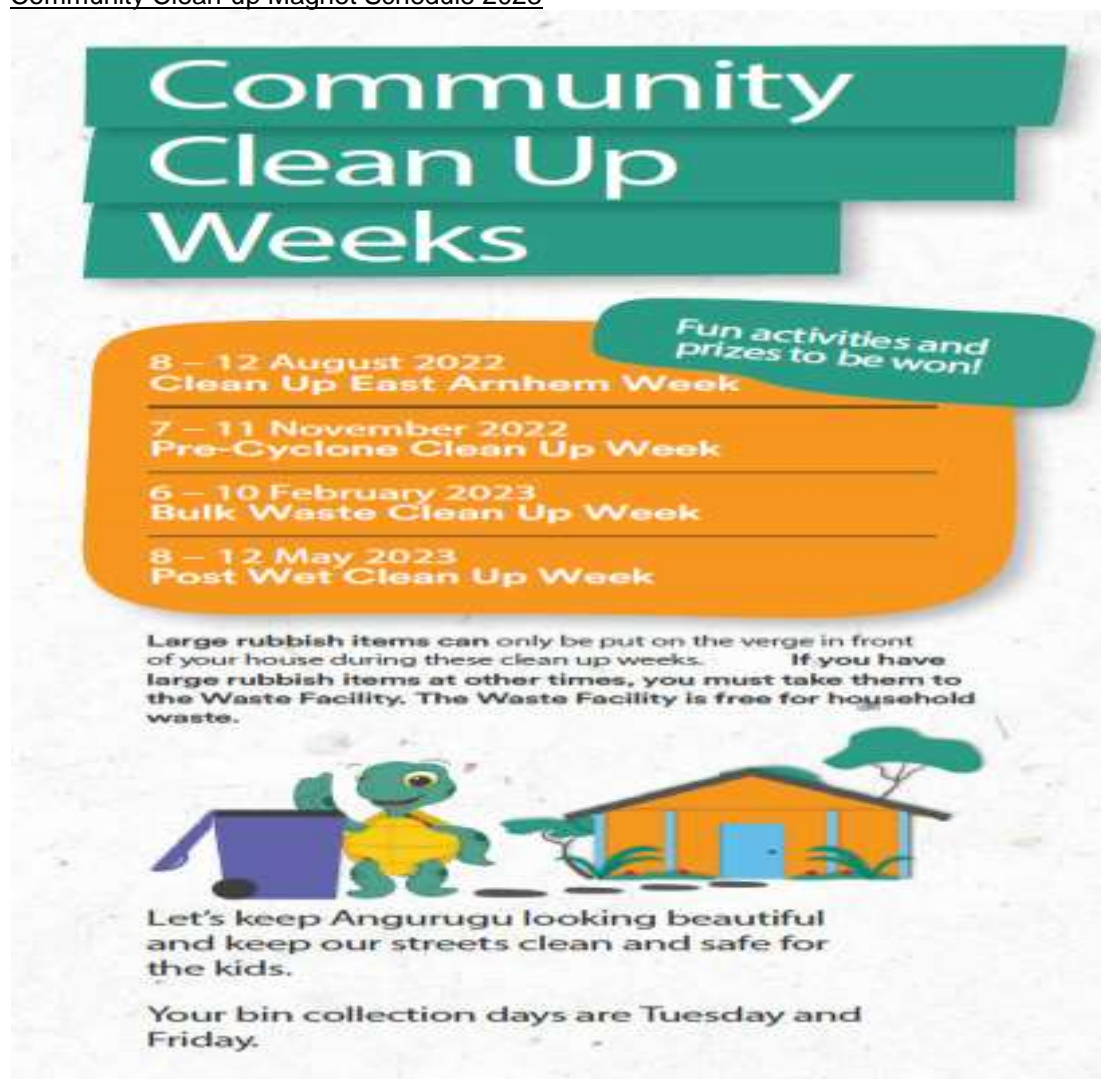
Project Status – Underway 65%

4.1.14.2 Implement and conduct a quarterly community household rewards program for waste and environmental practices in each community in conjunction with the Community Development program in each community.

Planning has begun to conduct rewards programs in conjunction with the quarterly community clean-ups. The next one scheduled the February period 2023.



Project Status – Ongoing

Community Clean-up Magnet Schedule 2023


Community Clean Up Weeks

**8 – 12 August 2022
Clean Up East Arnhem Week**


**7 – 11 November 2022
Pre-Cyclone Clean Up Week**

**6 – 10 February 2023
Bulk Waste Clean Up Week**

**8 – 12 May 2023
Post Wet Clean Up Week**

Fun activities and prizes to be won!

Large rubbish items can only be put on the verge in front of your house during these clean up weeks. If you have large rubbish items at other times, you must take them to the Waste Facility. The Waste Facility is free for household waste.



Let's keep Angurugu looking beautiful and keep our streets clean and safe for the kids.

Your bin collection days are Tuesday and Friday.

4.1.4.3 **Coordinate and monitor quarterly waste bin audits and repairs in conjunction with the Municipal Services Program in each community.**

Waste Services have been trialing the use of Konect software for wheelie bin audits. Due to the success of these audits, this financial year all bin repairs/audits will begin to be captured through Konect, with the assistance of Municipal Services. The first audit is scheduled for October/November 2022.



Project Status – Ongoing 50%

4.1.7.1 Monitor and report on the approved 10 year Waste Management Strategy.

Waste Services are in the process of completing the FY22 Environmental Monitoring and Audit Report of each facility. These annuals reports are anticipated to be completed in January.



Project Status – Completion 65%

4.1.7.2 Enter into partnerships and agreements, particularly for the transport or processing of recyclable material, to maximize the recycling opportunities for East Arnhem communities.

Currently Council are in the process of entering into a partnership with Ecocycle for the recycling of household batteries and fluorescent globes. This partnership will build on the agreement Council made last year with B-Cycle, to partner with an accredited battery recycler under the Battery National Product Stewardship Scheme.

Ecocycle will provide small drop-off bins for all Council offices and one large collection box at a central location. Once the collection box is full this will be used for transport back to their recycling Centre.



Project Status – Ongoing

4.1.7.3 Undertake and report on the removal of recycling streams within each community location.

Table 1 illustrates materials recovered and transport back to Darwin for recycling so far this financial year. So far seven different recyclable materials streams have been recovered from the region. The Councils goal is to have a minimum of nine resource recovery streams available to residents.

	Batteries	CDS	Mobile Phones	Scrap Metal	Tyres	E-Waste	Waste Oil	Damaged Bins	Printer Cartridges	Household Batteries	Gas Bottles
Angurugu	1 Box	19,721									
Umbakumba		1,665			110 tyres						
Milyakburra		0									
Ramingining	1 Box	42,593	15	472.25 t			820L				
Milingimbi	1 Box	20,583		281.90 t		2 Pallets					
Gapuwiyak	1 Box	168,991	12		1 Container						

Galiwin'ku	2 Boxes	12,757				5 Pallets					1 Pallet
Yirrkala	1 Box	19,146	33		64 tyres	2 Pallets		1 Pallet	2 bags	1 bucket	
Gunyangara		18,817									



Project Status – Ongoing 75%

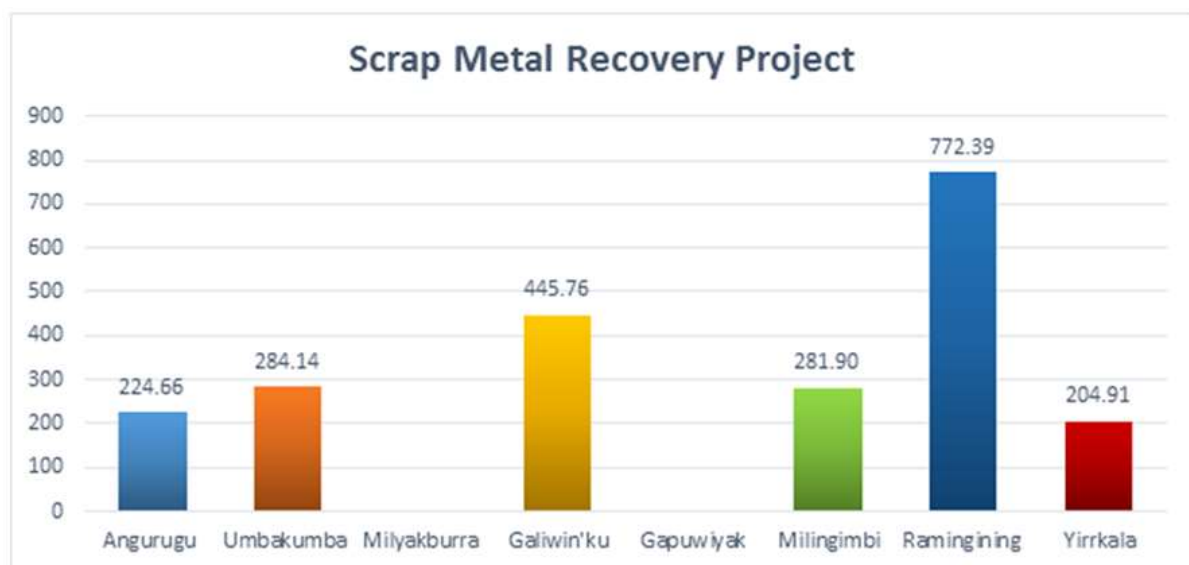


Table 2. Scrap Metal Recovery for all Communities processed to Date

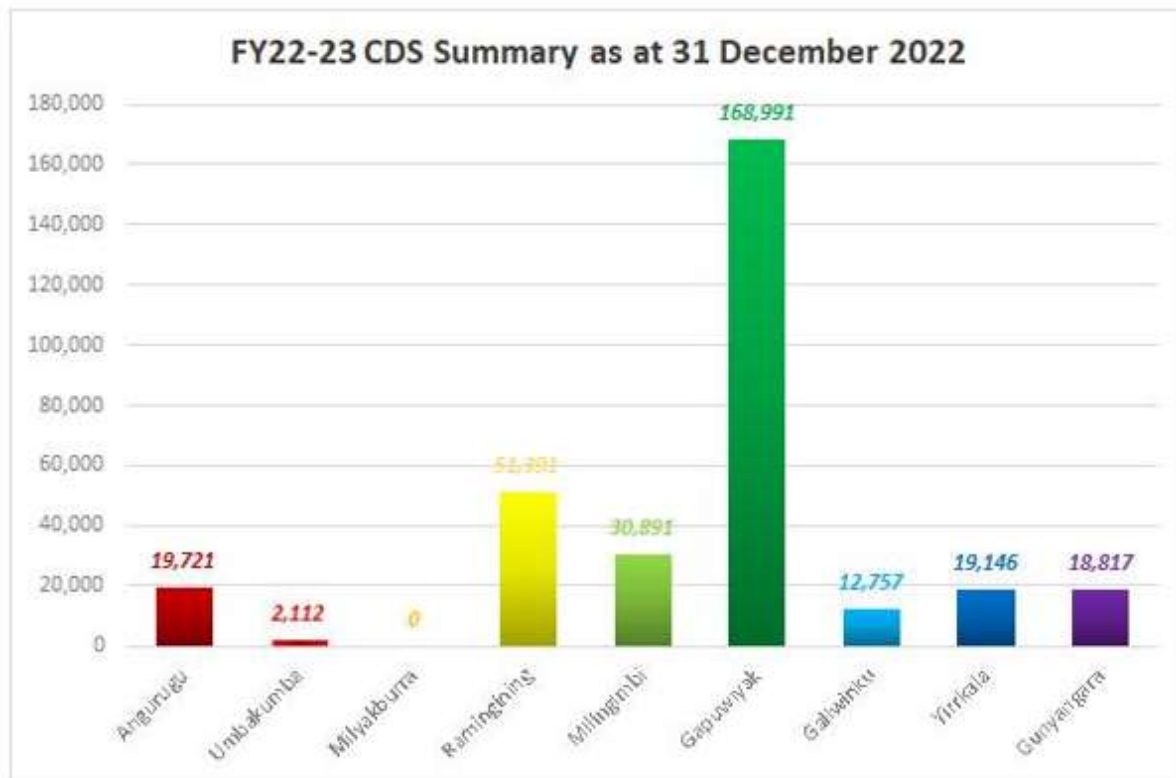


Table 2. CDS Recovery for all Communities processed to Date



Project Status – Completion 70%

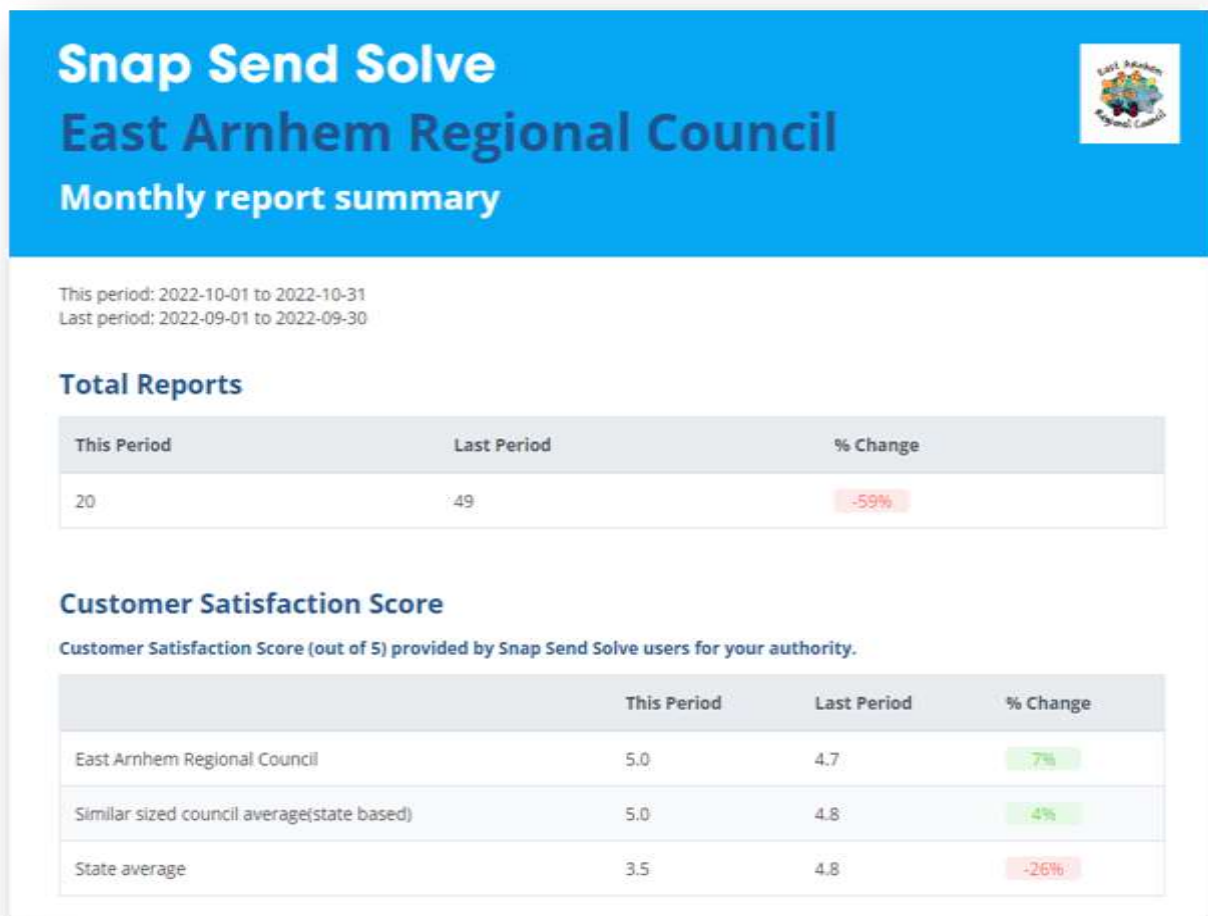
Service Profile	169 - Core - Municipal Services
Business Unit:	Technical and Infrastructure

Description:

Maintain Council's open spaces (parks, gardens, cemeteries, sporting fields and playgrounds).

Primary Outcome:

4.1 Maintain and enhance a clean, tidy, welcoming community.

SNAP SEND SOLVE

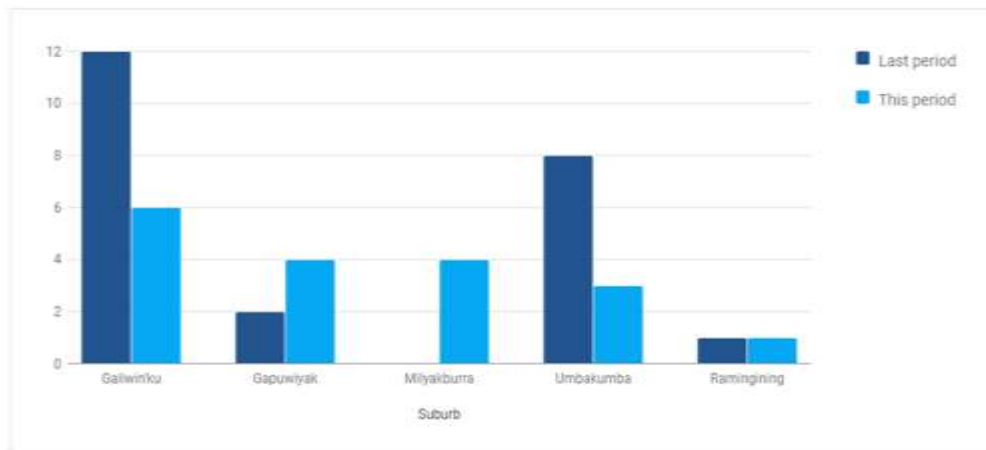
Municipal Services/Public Works team are reporting regularly through the platform - Snap Send Solve app. You simply take a photo, choose an incident type and it will send to the right department to resolve.



Reports by Top 5 Suburbs

Total reports received by suburb for the period.

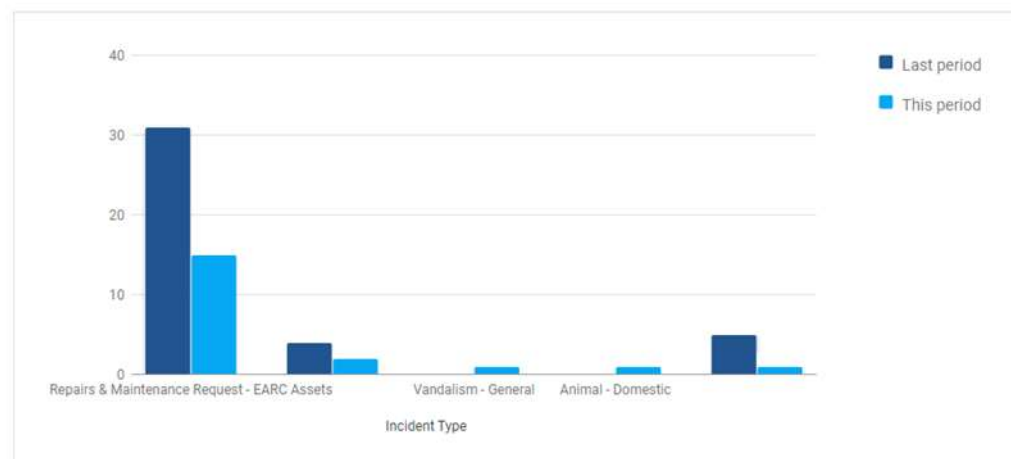
	This Period	Last Period	% Change
Galiwin'ku	6	12	-50%
Gapuwiyak	4	2	100%
Milyakburra	4	0	N/A
Umbakumba	3	8	-63%
Ramingining	1	1	0%

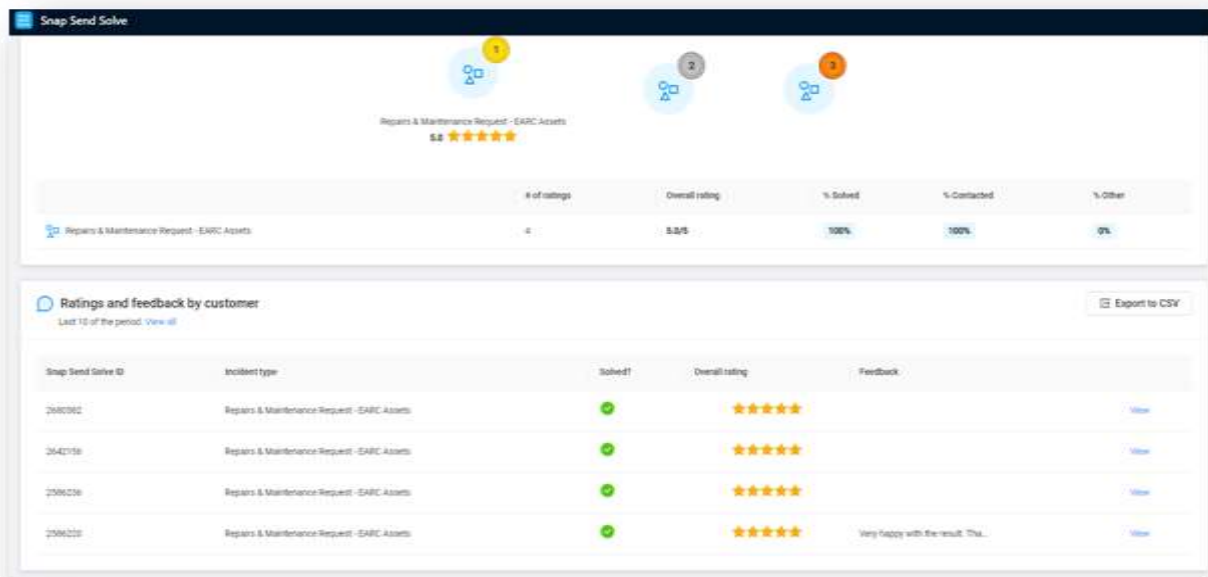


Reports by Top 5 Incident types

Total reports received by Incident type for the period.

	This Period	Last Period	% Change
Repairs & Maintenance Request - EARC Assets	15	31	-52%
Public Area Maintenance	2	4	-50%
Vandalism - General	1	0	N/A
Animal - Domestic	1	0	N/A
Facility - General Request	1	5	-80%





Smartsheet Asset Register

Municipal Services Supervisors (MSS) are working on entering all assets into the Smartsheet Asset Register. Assets stickers are individual to each community and the MSS have the ability to check assets out for maintenance i.e. chainsaws and tools.

The asset condition is important to monitor if, or when items should be replaced. Photos of assets and details are captured through a simple form.

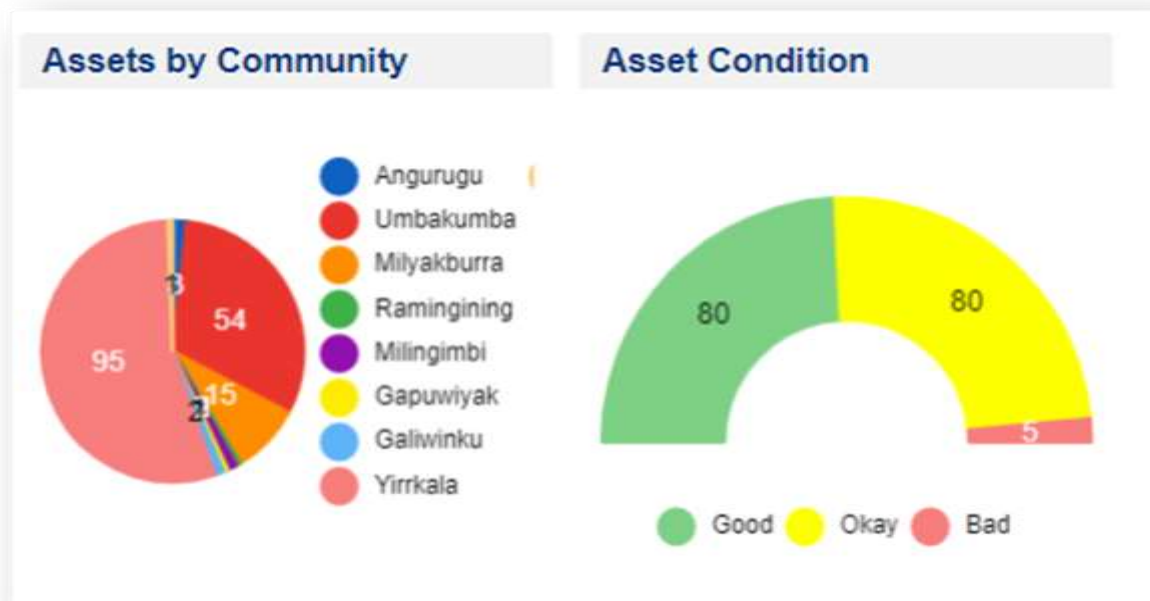
The form is titled "New Asset Register Form" and includes the following sections:

- New Asset Information**: Filled in by Municipal Services receiving asset in community.
- Asset Sticker Barcode ***: Scan the sticker barcode once the asset is labelled. General Assets - Community0001 - use for spanners, screwdrivers, shovels - where no stickers required.
- Location of Asset ***: A text input field.
- File Attachment (0/10)**: Please attach first image of the asset with a barcode label sticker and capture multiple images for any large items. Includes a file name input and a link icon.
- Asset Type ***: A dropdown menu with "Select or enter value".

The form continues with the following sections:

- Asset Condition ***: A dropdown menu with "Select or enter value".
- Asset Condition ***: A color-coded status bar with "BAD", "OK", and "GOOD" options.
- Date Condition Evaluated ***: Select today's date. A date picker shows "12/10/22".
- Next Maintenance Check ***: Select 1 month later from today. A date picker shows "Select date".
- Asset Manager Information**:
 - Community**: A dropdown menu with "Select or enter value".
 - MSS Asset Manager ***: A dropdown menu with "Select or enter value".

Figure 3 Asset Photos captured in Form



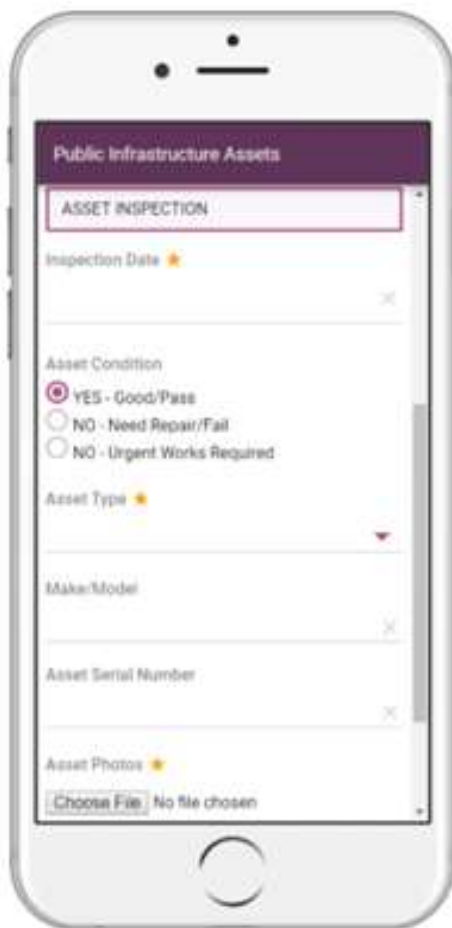
KONECT Public Area Infrastructure Assets

All Municipal Services teams are in the stages of identifying and recording all Council Public Area Infrastructure across the region.

Municipal Service Supervisors are familiar with the app as they use for Road Defects and Streetlight reports.



Figure 3 Example of Galiwin'ku Public Area Assets on map



Location of assets are recorded with the GPS on the phone to provide accurate location.

Inspections are carried out by the Municipal Services/Public Works teams based on the assets in KONECT to identify any hazards, replacements or new install locations.



Figure 4 Angurugu Public Area Infrastructure

Phillip, William and Mason are doing a wonderful job; they have been working hard to clear away large debris around the community for the impending cyclone season. Clearing away litter and hard waste assists with easier and safe mowing and weed spraying within public areas and road reserves,



Figure 5 Konect Mobile App



Figure 6 Angurugu Public Area Infrastructure



The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority,

- (a) Notes the Technical & Infrastructure Services report.**
- (b) Support of the flyer design and message surrounding Animal Cruelty and targeted education focus surrounding these situations.**

ATTACHMENTS:

There are no attachments to this report.

GENERAL BUSINESS

ITEM NUMBER	7.5
TITLE	Funeral Services and Cemetery Management Policy - Review
REFERENCE	1717036
AUTHOR	Andrew Walsh, Director Community Development



SUMMARY:

This report is to provide information to members on the proposed updates to the East Arnhem Regional Council Funeral Services and Cemetery Management Policy following the introduction of the Northern Territory Burial and Cremation Bill 2022.

The report provides opportunity for the members to reflect on the proposed Policy and to directly influence the final policy and the management of the East Arnhem Regional Council Community cemeteries.

BACKGROUND

On 29 November 2022, the Territory Labour Government passed legislation that expressly respects traditional Aboriginal burial practices. The Burial and Cremation Act 2022 enables traditional owners to notify authorities about burials and exhumations in areas outside of a community controlled cemetery, rather than seeking approval.

The Act also allows for those who make decisions for land to maintain autonomy in how burials are conducted, without needing to adopt a Westernised cemetery management approach.

Different practices for the burial, exhumation, and disposal of human remains are allowed in certain areas, and take into account economic, social, cultural, and regional interests.

The Burial and Cremation Act 2022 replaces 70-year-old legislation that pre-dated Aboriginal Land Rights in the NT.

Why new legislation was needed: previously, cemeteries in regional and remote communities on Aboriginal land were not legally recognised. This means in many cases burial records were not kept for these areas. East Arnhem Regional Council has maintained burial records for burials inside Community cemeteries since 2018.

The new legislation ensures that burial areas in Communities are legally recognised, and records of burials are maintained. This will help ensure that people across the Northern Territory will have a record of where deceased loved ones are buried.

Having a record of burial sites will ensure they are respected and that future generations can have a connection to their family history.

GENERAL

What has Changed with the Legislation:

- The new legislation requires records be kept for all burials in the NT.
- Allows burying in cemeteries, burial grounds and other areas.
- Ensures that those responsible for the land have power to decide whether cemeteries or burial grounds are recognised, this includes Traditional Owners of Aboriginal land.

- Ensures that a decision maker for the deceased can be a person with authority under Aboriginal customs and traditions, this is also known as a senior next of kin.

Burial areas

The new legislation recognises two types of burial areas:

- Cemeteries.
- Burial Grounds.

The difference between a cemetery and a burial ground is that the latter doesn't have an organisation that looks after and manages the area.

There are four possible types of cemeteries, managed by the following organisations:

- Public cemeteries – urban cemeteries managed by local government councils.
- Community cemeteries – regional and remote cemeteries managed by local government councils.
- Local cemeteries – regional and remote cemeteries managed by Aboriginal corporations or other organisations.
- Independent cemeteries – cemeteries managed by private organisations.

You must apply to the relevant organisation for a burial to take place in the cemetery. The organisation will keep records of all burials.

Burials and other areas

People can bury outside of a cemetery, such as:

- Burial Grounds.
- Out on Country.
- On Pastoral properties.
- Near Homelands.

Although a burial ground is a declared area, there is no responsible organisation to manage a burial ground.

A representative nominated by the land owner can consent to burials in burial grounds.

Land owners can decide if the area becomes a:

- Cemetery or
- Burial Ground.

They can also decide if it continues to be an undeclared area.

Individuals must notify the department about a burial in a burial ground or other areas, the department to be notified is not the East Arnhem Regional Council.

The department keeps records of all burials outside of cemeteries.

Under the new legislation, individuals must notify the department if you are burying outside a cemetery. A burial notification for outside of a cemetery is not an approval process.

Policy Updates

The East Arnhem Regional Council Funeral Services and Cemetery Management Policy has been updated to reflect the changes in the new legislation. This is the second update since

the proposed legislation was first tabled in 2019. The last update was considered and approved by Local Authority in July 2020 and endorsed by Council on 8 May 2020.

Many of the changes in the first revision have remained in the current policy, including the provision of \$1000.00 in kind service to residents of the Community who have completed a Burial Application Form and are conducting the burial inside the Community cemetery.

The policy purpose is to define the level of support provided to residents of the East Arnhem Regional Council (EARC) communities undertaking funeral activities, and define management, service and record keeping activities of the Council controlled community cemeteries and other burial activities.

Policy Objectives include:

- To define hours of operational support (funeral services).
- To define services available.
- Apply limitations to gratis services offered by the Council.
- Apply applicable fees to non-gratis funeral services.
- Ensure compliance with records management per relevant legislation.

East Arnhem Regional Council is responsible for the efficient delivery of local government services and a range of agency funded services to nine (9) communities in East Arnhem Land. Under the Northern Territory Burial and Cremation Act 2022 (ACT) Council has set statutory obligations.

EARC receives financial assistance to maintain and provide administration of cemeteries as part of the Council's core services defined in the Northern Territory Local Government Act 2019. This financial assistance covers cemetery maintenance and management.

Council is recognised as the responsible entity for cemeteries within communities administered by Council under the Northern Territory Local Government Act and Northern Territory Burial and Cremation Act 2022.

The manager of the cemetery is the Chief Executive officer or an individual within a position with delegation to act as the Manager.

The following principles have been applied to the development of the policy:

- (1) to enable and accommodate different methods and practices for the burial, exhumation and disposal of human remains, including respecting the rights of Aboriginal people to practice customs and traditions in relation to burials, exhumations and disposals; and
- (2) to ensure records of burials, exhumations and disposals of human remains are kept and maintained for the benefit of next of kin and future generations; and
- (3) to regulate record keeping for the protection and maintenance of burial sites; and
- (4) to recognise different burial areas for the burial of human remains; and
- (5) to regulate cemeteries for the burial of human remains; and
- (6) to regulate the management of cemeteries in a way that takes into account economic, social, cultural and environmental wellbeing and regional interests; and
- (7) to regulate facilities for the disposal of human remains.

The Policy has also been drafted on the recognition of rights and interests of Aboriginal people.

Attached to this report is the draft policy for review.

Questions for the Local Authority members to consider when reviewing the policy:

Section 5.1 Cemetery Access

Section 5.3 Funeral Services (Section (2) Gratis Services)

Section 5.4 Hours of Availability

Section 5.5 Notification

Section 5.6 Application for burial approval within a Community Cemetery

Section 5.8 Applicable fees

Section 5.10 Refusal of Service

Section 5.12 Burial without approval

Section 5.13 Burial outside cemetery

Section 5.15 Services not provided

Please note that under the new legislation it is now an offence to conduct a burial without approval within a Community cemetery or without providing notification to the department outside of a cemetery (Section 5.12 Burial without approval).

Local Authorities recommendations on records management is valued, the Act and the proposed policy deem **culturally sensitive information**, in relation to a deceased person, information identified as culturally sensitive in:

- (1) a burial application / approval form;
- (2) a burial notification;
- (3) an application for exhumation and relocation of human remains under section 87(1) of the Act;
- (4) an exhumation notification;
- (5) a disposal approval form.

The burial application form requires the following information, if the Local Authority can make recommendations on information that Council should class as culturally sensitive.

Burial Application Form requirements:

- (a) The following details regarding the applicant:
 - full name, address and contact details;
 - relationship to the deceased person;
- (b) One of the following documents in relation to the deceased person:
 - a notice under section 34(1) of the Births, Deaths and Marriages Registration Act 1996;
 - a certificate under section 12(3) of the Births, Deaths and Marriages Registration Act 1996;
 - a certificate issued by the coroner or the coroner's clerk under section 17(1) of the Coroners Act 1993;
 - a certificate issued by the Registrar under

section 44(1)(a) of the Births, Deaths and Marriages Registration Act 1996 certifying the registration of the death of the deceased person;

- (c) Confirmation of the notification of, or confirmation of reasonable attempts to notify, the decision maker for the deceased person;
- (d) Any objection, known to the applicant, from the decision maker for the deceased person to the burial of the deceased person.
- (e) The time and date the service is requested for
- (f) Preferred location inside the Cemetery or approved burial ground
- (g) Authorisation for the records to be kept by the East Arnhem Regional

Culturally sensitive information will be redacted in any request to access the Community cemetery register.

The Policy also list services that East Arnhem Regional Council do not provide in a Community Cemetery or for other burial locations:

- (a) Multiple burials in the same plot
- (b) Cremation
- (c) Disposal of human remains
- (d) Exclusive rights of burial
- (e) Construction or erection of structures for interment

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That Local Authority:

- (a) Notes the report
- (b) Approves the draft Funeral Services and Cemetery Management Policy
- (c) Classes the following information as Culturally sensitive information on the burial form:

No.	Information	Culturally Sensitive?	
		Yes	No
<u>Details of person making burial application</u>			
1	Full name, address and contact details	<input type="checkbox"/>	<input type="checkbox"/>
2	Relationship to the deceased person	<input type="checkbox"/>	<input type="checkbox"/>
<u>Documents in relation to the deceased person</u>			
3	Notice under section 34(1) of the Births, Deaths	<input type="checkbox"/>	<input type="checkbox"/>

	and Marriages Registration Act 1996		
4	Certificate under section 12(3) of the Births, Deaths and Marriages Registration Act 1996	<input type="checkbox"/>	<input type="checkbox"/>
5	Certificate issued by the coroner or the coroner's clerk under section 17(1) of the Coroners Act 1993	<input type="checkbox"/>	<input type="checkbox"/>
6	Certificate issued by the Registrar under section 44(1)(a) of the Births, Deaths and Marriages Registration Act 1996 certifying the registration of the death of the deceased person	<input type="checkbox"/>	<input type="checkbox"/>
<u>Other information</u>			
7	Confirmation of the notification of, or confirmation of reasonable attempts to notify, the decision maker for the deceased person	<input type="checkbox"/>	<input type="checkbox"/>
8	Any objection, known to the applicant, from the decision maker for the deceased person to the burial of the deceased person	<input type="checkbox"/>	<input type="checkbox"/>
9	Time and date requested for service	<input type="checkbox"/>	<input type="checkbox"/>
10	Location inside the Cemetery or approved burial ground	<input type="checkbox"/>	<input type="checkbox"/>
11	Authorisation for the records to be kept by the East Arnhem Regional	<input type="checkbox"/>	<input type="checkbox"/>

OR

Supports the inclusion of check box for the applicant to deem information as culturally sensitive during the application process.

ATTACHMENTS:

1 [↓](#) Funeral Services and Cemetery Management Policy - DRAFT - FINAL EDIT
06.01.2023.docx



Funeral Services and Cemetery Management Policy

Policy Number	OPS/008
Policy Category	Operations
Responsibility	Director – Community Development
Council decision (reference):	
Legislative reference:	Local Government Act 2019, Burial and Cremation Act 2022
Policy reference:	
Next Review date:	4 Years from adoption

1. Purpose

This policy is to define the level of support provided to residents of the East Arnhem Regional Council (EARC) communities undertaking funeral activities and define management, service and record keeping activities of the Council controlled community cemeteries and other burial activities.

1.1 Policy Objectives

- (1) To define hours of operational support (funeral services)
- (2) To define services available
- (3) Apply limitations to gratis services offered by the Council
- (4) Apply applicable fees to non-gratis funeral services
- (5) Ensure compliance with records management per relevant legislation

The East Arnhem Regional Council is responsible for the efficient delivery of local government services and a range of agency funded services to nine (9) communities in East Arnhem Land. Under the Northern Territory Burial and Cremation Act 2022 (ACT) Council has set statutory obligations.

EARC receives financial assistance to maintain and provide administration of cemeteries as part of the Council's core services defined in the Northern Territory Local Government Act 2019. This financial assistance covers cemetery maintenance and management.

Council is recognised as the responsible entity for cemeteries within communities administered by Council under the Northern Territory Local Government Act and Northern Territory Burial and Cremation Act 2022. The manager of the cemetery is the Chief Executive officer or an individual within a position with delegation to act as the Manager.

2. Principles

The following principles will be followed:

- (1) to enable and accommodate different methods and practices for the burial, exhumation and disposal of human remains, including respecting the rights of Aboriginal people to practice

Funeral Services and Cemetery Management Policy

customs and traditions in relation to burials, exhumations and disposals; and

- (2) to ensure records of burials, exhumations and disposals of human remains are kept and maintained for the benefit of next of kin and future generations; and
- (3) to regulate record keeping for the protection and maintenance of burial sites; and
- (4) to recognise different burial areas for the burial of human remains; and
- (5) to regulate cemeteries for the burial of human remains; and
- (6) to regulate the management of cemeteries in a way that takes into account economic, social, cultural and environmental wellbeing and regional interests; and
- (7) to regulate facilities for the disposal of human remains.

2.1 Recognition of rights and interests of Aboriginal people

- (1) The rights and interests of Aboriginal traditional owners and Aboriginal people specified in subsections ((2), (3) and (4) – Burial and Cremation Act 2022) are to be recognised and the regulation of burials, exhumations, disposals and related activities under this Act must be in harmony with those rights and interests.
- (2) The Act and this Policy is not intended to limit traditional rights to use Aboriginal land otherwise than in accordance with the *Aboriginal Land Rights (Northern Territory) Act 1976* (Cth).
- (3) The Act and this Policy is not intended to limit native title rights and interests otherwise than in accordance with the *Native Title Act 1993* (Cth).
- (4) The Act and this Policy must be interpreted in a way that does not prejudice traditional rights and interests to use Aboriginal land and native title rights and interests to the extent those rights and interests are recognised and protected by law.

3. Definitions

Aboriginal community living area means an area granted as an Aboriginal community living area under Part 8 of the *Pastoral Land Act 1992*, or the corresponding previous legislative provisions.

Aboriginal community living area association, see section 7 of the *Local Government Act 2019*.

Aboriginal land, see section 3 of the *Aboriginal Land Rights (Northern Territory) Act 1976* (Cth).

burial for the purposes of this policy means the following:

- (a) natural burial in the ground without a shroud or funerary box;

Funeral Services and Cemetery Management Policy

- (b) burial in the ground in a shroud;
- (c) burial in the ground in a funerary box;

burial area means the following areas of land:

- (a) a cemetery;
- (b) a burial ground.

burial fee, for a burial, means a fee charged for the following:

- (a) digging the grave;
- (b) any other fee for a service required to undertake the burial.

burial ground means an area of land declared to be a burial ground by the Minister.

cemetery means an area of land declared to be a cemetery by the Minister.

cemetery plan means a plan required for a cemetery.

CEO means the Chief Executive Officer of the Agency.

Chief Executive Officer means the Chief Executive Officer of the Council.

Manager means the Chief Executive Officer of the Council or their delegate responsible for the management and administration of the Council controlled cemetery.

closed cemetery, see section 106 of the Act.

community cemetery means a class of cemetery declared under section 16(2)(b) of the Act.

council, see section 7 of the *Local Government Act 2019*.

cremation means the process of using fire and heat in a purpose-built furnace to reduce human remains to ashes.

culturally sensitive information, in relation to a deceased person, means information identified as culturally sensitive in:

- (a) a burial application / approval form;
- (b) a burial notification;
- (c) an application for exhumation and relocation of human remains under section 87(1) of the Act;
- (d) an exhumation notification;

Funeral Services and Cemetery Management Policy

(e) a disposal approval form.

decision maker, see section 9 of the Act.

decision notice, for a decision, means a written notice setting out the matters required for a notice of decision under section 34 of the *Northern Territory Civil and Administrative Tribunal Act 2014*.

declared infectious disease means a disease declared by the Chief Health Officer under section 192(1) of the Act.

disposal, in relation to human remains, means disposal by:

- (a) cremation; or
- (b) any other process prescribed by regulation.

enforcement order:

- (a) for a cemetery – means an order issued under section 164 of the Act.

exclusive right of burial means a right mentioned in section 50(1) of the Act.

exhumation approval, see section 87(5) of the Act.

funeral director means a person who carries on the business of arranging for the burial of human remains or the disposal of human remains.

funerary box includes a coffin, casket or other container used to keep human remains for burial.

human remains means the body, or part of a body, of a deceased person, but does not include a body, or part of a body, that is cremated or undergoes any other process of disposal prescribed by regulation.

independent cemetery means a class of cemetery declared under section 16(2)(d) of the Act.

inspector means an inspector appointed under section 149 of the Act.

interest holder, see section 8 of the Act.

Land Council means an Aboriginal Land Council established under the *Aboriginal Land Rights (Northern Territory) Act 1976* (Cth).

local cemetery means a class of cemetery declared under section 16(2)(c) of the Act.

manager:

- (a) of a cemetery – see section 23(1) of the Act; or Chief Executive Officer of the Council or their delegate.

Funeral Services and Cemetery Management Policy

memorial means a gravestone, headstone, tombstone, plaque, tablet, cenotaph or any other permanent physical object used to memorialise a deceased person.

multiple burials means the burial of human remains in a burial site where other human remains are already buried.

native title, see section 223 of the *Native Title Act 1993* (Cth).

native title holder, see section 224 of the *Native Title Act 1993* (Cth).

native title rights and interests, see section 223 of the *Native Title Act 1993* (Cth).

next of kin, see section 10 of the Act.

officer means a person specified in section 145(1) of the Act.

permanent record:

- (a) for a cemetery – means the records specified in section 182(1) of the Act

personal representative, in relation to a grantee, means the person specified by the grantee under section 54(1)(b) of the Act.

premises includes:

- (a) land; and
- (b) a permanent or temporary building or construction on land.

provider means a person who, or body that, provides, or holds out to provide, a health service or community service.

public cemetery means a class of cemetery declared under section 16(2)(a) of the Act.

Public Trustee, see section 5 of the *Public Trustee Act 1979*.

representative for a burial ground, see section 36(1) of the Act.

responsible entity:

- (a) for a cemetery – see section 4.1(1) of the Act.

senior next of kin, see section 11(1) of the Act.

structure means a building or a portion of a building used to inter human remains.

suspended cemetery, see section 168(1) of the Act.

suspension notice means a notice issued under section 175(1) of the Act.

Funeral Services and Cemetery Management Policy

undeclared area means an area of land that is not within a burial area.

4. Application of Policy

4.1 Responsible entity for cemetery

- (1) The responsible entity for a cemetery is as follows:
 - (a) for a public cemetery or a community cemetery located in a council area – the council;
 - (b) for a public cemetery or a community cemetery located outside a council area – the entity specified in the notice under section 16(1) of the Act ;
 - (c) for a local cemetery – the Aboriginal corporation, Aboriginal community living area association or other entity specified in the notice under section 16(1) of the Act;
 - (d) for an independent cemetery – the entity specified in the notice under section 16(1) of the Act.
- (2) The responsible entity for a cemetery must manage and control the cemetery
- (3) The responsible entity has the following functions:
 - (a) to establish a cemetery plan for the cemetery;
 - (b) to establish policies for the cemetery;
 - (c) to ensure that there is access to equipment to undertake burials and exhumations in the cemetery;
 - (d) to care for and maintain the cemetery;
 - (e) to fund the maintenance of the cemetery;
 - (f) to ensure that the cemetery is accessible to the public in accordance with the Act or another Act;
 - (g) to ensure that the burial register is accessible to the public in accordance with the Act or another Act;
 - (h) any other functions conferred on the responsible entity under the Act or another Act.
- (4) In exercising a power or function under the Act, the responsible entity must have regard to the following:
 - (a) if the cemetery serves a particular cultural or religious community – the values of

Funeral Services and Cemetery Management Policy

that community;

- (b) the heritage value of the cemetery, including the heritage significance of a heritage place or heritage object under the *Heritage Act 2011*;
- (c) the most efficient way of maintaining the cemetery.

4.2 Manager of cemetery

- (1) The manager of a Council controlled cemetery is the Chief Executive Officer of the Council or their delegate.
- (2) The Council is required to notify the Agency of the following information regarding the manager of the cemetery:
 - (a) the full name of the manager;
 - (b) the contact details of the manager.
- (3) A notification under subsection (2) must be in writing and occur as soon as reasonably practicable after the person becomes the manager of the cemetery.

4.3 Cemetery plans

- (1) Cemetery plans are available from the East Arnhem Regional Council community offices and the East Arnhem Regional Council website;
- (2) A cemetery plan includes the following information:
 - (a) the layout of the cemetery that identifies any portion of the cemetery for specific use;
 - (b) the types of burials available in the cemetery;
 - (c) the location of each burial site;
 - (d) that multiple burials are not permitted in the cemetery;
 - (e) that exclusive rights of burial are not available in the cemetery;
 - (f) the date the cemetery plan was last reviewed;
 - (g) any other matter prescribed by regulation.
- (3) A burial approval may still be given to bury human remains in the cemetery before the cemetery plan is established or if it is past its review date.
- (4) The Council must review the cemetery plan at least every 4 years.

*Funeral Services and Cemetery Management Policy***5. Policy Statements****5.1 Cemetery Access****(1) Visiting Hours**

Cemeteries throughout East Arnhem Regional Council Communities are unsecured.

In the interest of public safety, public opening hours of cemeteries are limited to day light hours only between dawn and dusk.

(2) Burial Access

Access to burial services is by application to the EARC and must be accompanied by the Burial Application Form.

The Burial Application Form is available via the EARC website or in person at the Council office.

Allocation of a burial plot and approval to bury will only be granted once a completed Burial Application Form has been submitted to the East Arnhem Regional Council.

5.2 Contractor Access

Contractors undertaking works or grave site preparations must gain approval from the EARC prior to undertaking any works. A community or Council representative will be appointed to consult with the contractor on protocol and the area of planned work. The representative will assist the contractor in identification of poorly marked or barely distinguishable burial sites prior to undertaking any works within the cemetery.

5.3 Funeral Services**(1) Cemetery Services**

East Arnhem Regional Council services for cemetery maintenance and burials are as follows;

- (a) Grave site preparation
- (b) Cemetery Maintenance
- (c) Ceremonial sand delivery

(2) Gratis Services

Gratis Service is applicable by location and has a limitation calculated by the value of the service under the following guidelines;

- (a) EARC Council provided services up to the value of \$1000
- (b) Once per deceased individual
- (c) Limited to the community and EARC administered cemetery where the burial will take place
- (d) For gratis funeral services provided please refer to 4.3 (3)

The gratis measure of \$1000.00 is an in-kind amount, thus cannot be;

Funeral Services and Cemetery Management Policy

- (a) Used to purchase items
- (b) Paid to an external or third party for service or material
- (c) Held in credit for subsequent funerals of other relatives
- (d) Applied to funeral services requested outside of ordinary business hours

The gratis service amount will be drawn on by application of the fees as per EARC's schedule of rates for the current financial year.

Payment will be required for any service that exceeds the gratis amount as set in this policy.

(3) Available Gratis funeral services

Services listed below are subject to equipment availability and serviceability. Council will not be liable for costs of contracted services due to plant, equipment or human resources being unfit for service or unavailable at the time of the request.

- (a) Grave digging
- (b) Ceremonial sand delivery
- (c) General labour assisting in grave preparation activities

Other services may be available at each location, these are by negotiation with the local EARC office. Other services do not form part of the gratis services availability.

(4) Transportation of material

Sand requested to be relocated as part of funeral ceremonies must be accompanied by written permission/approval from the relevant Land Council where the sand is to be extracted from.

5.4 Hours of availability

Funeral services as defined in this policy are provided during Council operational hours only and through fee for service arrangements subject to availability and serviceability.

Funeral Services hours of availability:

- (a) 8:00am to 4:00pm weekdays

Fee for service is available:

- (a) Saturday between the hours of 8:00am and 6:30pm
- (b) Weekdays between the hours of 4:00pm and 6:30pm

No service is available:

On Sunday, gazette published public holidays or days observed by Council as non-working days (local cultural shutdown)

*Funeral Services and Cemetery Management Policy***5.5 Notification**

- (1) EARC's administration require a minimum of two working days' notice for any requested services.
- (2) Request must be accompanied by a completed Burial Application Form submitted to the EARC office.

5.6 Application for burial approval

- (1) The manager of a cemetery may approve the burial of human remains in the cemetery once a completed Burial Application Form has been submitted.
- (2) A person may apply to the manager for a burial approval by submitting the following information on a Burial Application Form:
 - (a) the following details regarding the applicant:
 - i. full name, address and contact details;
 - ii. relationship to the deceased person;
 - (b) one of the following documents in relation to the deceased person:
 - i. a notice under section 34(1) of the *Births, Deaths and Marriages Registration Act 1996*;
 - ii. a certificate under section 12(3) of the *Births, Deaths and Marriages Registration Act 1996*;
 - iii. a certificate issued by the coroner or the coroner's clerk under section 17(1) of the *Coroners Act 1993*;
 - iv. a certificate issued by the Registrar under section 44(1)(a) of the *Births, Deaths and Marriages Registration Act 1996* certifying the registration of the death of the deceased person;
 - (c) confirmation of the notification of, or confirmation of reasonable attempts to notify, the decision maker for the deceased person;
 - (d) any objection, known to the applicant, from the decision maker for the deceased person to the burial of the deceased person.
 - (e) the time and date the service is requested for
 - (f) preferred location inside the Cemetery or approved burial ground
 - (g) authorisation for the records to be kept by the East Arnhem Regional

Funeral Services and Cemetery Management Policy

Council

- (3) The manager of a cemetery may not apply for a burial approval under subsection (2) to bury human remains in that cemetery.
- (4) The manager of a cemetery may request a copy of the document required under subsection (2)(b)(i) or (ii) from a provider if the document is not submitted under subsection (2).
- (5) If the manager of a cemetery requests a copy of a document under subsection (4), the provider must provide a copy of the document to the manager unless the provider does not have access to the document.
- (6) The burial approval may be given subject to any conditions that the manager of the cemetery considers appropriate.
- (7) Despite subsection (6), the manager of a cemetery must not impose a condition on a burial approval that is intended to limit the exercise of rights and interests mentioned in section 5 of the Act unless the condition is imposed for environmental protection, public health purposes or public safety purposes.
- (8) If the manager of a cemetery knows there is an objection from the decision maker for the deceased person under subsection (2)(d) of this policy or section 45(1) of the Act, the manager of the cemetery must not approve the burial of the human remains of the deceased person unless the decision maker withdraws, in writing, the decision maker's objection.
- (9) A manager of a cemetery may refuse to approve a burial unless:
 - (a) the proposed burial relates to the exercise of rights and interests mentioned in section 5 of the Act; and
 - (b) the proposed burial does not contravene the Act or another Act.
- (10) If a manager of a cemetery refuses to approve a burial, the manager must give the applicant a decision notice.
- (11) Please see East Arnhem Regional Council Burial Application and Funeral Services Flow Chart Process for further instruction on process.

5.7 Application for authorisation to erect memorial/headstone

- (1) Before erecting a memorial in a public cemetery, a person must, in writing, apply to the manager of the cemetery for authorisation to erect a memorial in the cemetery using the Memorial application form.
- (2) The manager may authorise the erection of the memorial in accordance with any policy determined by the responsible entity.

Funeral Services and Cemetery Management Policy

- (3) The manager may authorise the erection of the memorial subject to any conditions the manager considers appropriate.
- (4) The applicant must comply with any conditions imposed under subsection (3)
- (5) A structure for interment is not an approved memorial in a Council Controlled cemetery

5.8 Applicable Fees

- (1) Fees are applicable for all funeral services when;
 - (a) The service requested exceeds the gratis limitation.
 - (b) The service is requested outside of hours of availability.
 - (c) The burial is taking place in an approved burial location not under the management of the Council.
- (2) Fees charged will be a rate reflected by the EARC Schedule of Rates and subject to the following conditions;
 - (a) A purchase order has been provided by a recognised debtor of EARC, or;
 - (b) Pre-payment has been made by electronic funds transfer where available at the local Council office.

5.9 Waiver Fees

- (1) Council may provide a reduced fee or waive a fee completely. Approval to waiver fees can only be approved by the Manager of the Cemetery and can only be considered for services inside the Council controlled cemetery.
- (2) Circumstances in which a fee can be waived is at the discretion of the approving officer.
- (3) Application to have a fee waived must be in writing to an officer with delegation to waive the fee.

5.10 Refusal of service

- (1) EARC will not render any service, paid or gratis under the following conditions;
 - (a) A completed Burial Application Form has not been submitted to the EARC.
 - (b) Identity of the deceased has not been formally established or is in question.
 - (c) Burial is not within an approved burial location or EARC controlled cemetery.

Funeral Services and Cemetery Management Policy

- (d) Correct/required information has not been provided for burial records.

5.11 Depth of burial

- (1) Human remains that are buried in the ground must be:
 - (a) Completely covered by soil that is at least 1000 mm deep at its shallowest point; or
 - (b) Completely covered by:
 - (i) a layer of stone, concrete or similar material impervious to water, which is at least 50 mm thick and placed directly over the remains; and
 - (ii) soil that is at least 500 mm deep at its shallowest point.
 - (c) No grave is to be prepared deeper than 1500 mm at its deepest point.

5.12 Burial without approval

- (1) All funeral and burial services require a completed and approved burial application form prior to commencement of any type of service.
- (2) A person commits an offence under the Act if:
 - (a) the person intentionally buries human remains; and
 - (b) the human remains are buried in a cemetery; and
 - (c) a burial approval was not given for the burial of those human remains.

5.13 Burial outside cemetery

- (1) A person may bury human remains of a deceased person in a location outside a cemetery after receiving approval from the Agency.
- (2) A burial outside a cemetery includes the burial of the human remains of a deceased person in:
 - (a) a burial ground;
 - (b) an undeclared area;
 - (c) a suspended cemetery.
- (3) East Arnhem Regional will only render service on receipt of approval from the Agency and as a fee for service activity dependent on availability and serviceability.

*Funeral Services and Cemetery Management Policy***5.14 Application for exhumation and relocation of human remains**

- (1) A person may apply to the CEO of the Agency for approval to exhume human remains of a deceased person in a cemetery and relocate the human remains to another place in or outside the Territory.

5.15 Services not provided

- (1) The following burial and funeral services are not provided by the East Arnhem Regional Council and are not available within East Arnhem Regional Council controlled cemeteries:
 - (a) Multiple Burials in the same plot
 - (b) Cremation
 - (c) Disposal of human remains
 - (d) Exclusive rights of burial
 - (e) Construction or erection of structures for interment

5.16 Cemetery Records Management

- (1) The Council Operations Manager is responsible for the maintenance of the East Arnhem Regional Council Burial register.
- (2) Information for the deceased must be recorded in the EARC Burial Register and Burial application form prior to and after burial has been completed.
- (3) Public access to information is available through the Council website or Council office by following Access to Burial Register Application.

5.17 Access to Information in Register of Burials

- (1) The manager of a cemetery must, on request from the following persons, provide the person with a copy or summary of information in the register of burials for the entry of a deceased person through a completed and Access to Burial Application:
 - (a) the executor or administrator of the estate of the deceased person;
 - (b) any next of kin of the deceased person;
 - (c) the applicant for the burial approval for the deceased person.
- (2) The manager of a cemetery must, on request, provide a copy or summary of information in the register of burials to any Agency.

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- (3) The manager of a cemetery may, on request of a person or organisation, provide the person or organisation with a copy or summary of information in the register of burials for the entry of a deceased person, if satisfied the person or organisation has an adequate reason for wanting a copy or summary of that information.
- (4) In deciding whether a person or an organisation has an adequate reason for wanting a copy or summary of information in the register of burials for the entry of a deceased person, the manager must have regard to the following:
 - (a) the nature of the person's or organisation's interest;
 - (b) the sensitivity of the information, including culturally sensitive information;
 - (c) the use to be made of the information;
 - (d) the need to protect the deceased person about whom the information is sought from unjustified intrusion of the deceased person's privacy;
 - (e) any other considerations prescribed by regulation.
- (5) If information is specified as culturally sensitive information in the burial approval form, that information must be redacted when providing a copy or summary of information under subsection (3).
- (6) The production of a copy or summary of information in the register under subsection (1) or (3) must be done in accordance with any policy determined by the responsible entity for a cemetery.
- (7) The responsible entity for a cemetery may determine and charge a fee for the production of a copy or summary of information in the register under subsection (1) or (3).

5.18 Records Management

- (1) Records must be maintained in line with statutory obligation. The Burial Register, Burial Application Form, Authority to Perform Burial Service and all recordable forms related to funeral, cemetery and burial services must be uploaded and/or recorded in the applicable cemeteries folder on the East Arnhem Regional Council Electronic Documents Records Management System (EDRMS)
- (2) All accompanying evidentiary documents must be uploaded into the cemetery folder on the EDRMS. Records are to be made available on request via the EARC website or in person at the EARC office in accordance with the Northern Territory Information Act and Burial and Cremation Act 2022.

5.19 Other Burial Areas

- (1) EARC does not condone the burial of deceased persons in sites other those defined within the Northern Territory Burial and Cremations Act 2022.
- (2) EARC will only provide fee for service arrangement to a person undertaking burial

Funeral Services and Cemetery Management Policy

activities outside of a Council Controlled cemetery or an approved burial location including an undeclared burial location as long as all requirements for the burial have been conducted and approved by the appropriate authorities. Service provision is based on availability and service ability.

- (3) EARC will not maintain any records of deceased persons buried outside of a Council Controlled Cemetery.

6. Version

Version	Decision Number	Adoption Date	History
1			Council Adopted

GENERAL BUSINESS



ITEM NUMBER	7.6
TITLE	Public Local Authority Meetings and Mural Project
REFERENCE	1717045
AUTHOR	Divyan Ahimaz, Strategic Coordinator

SUMMARY

This report is authored to seek financial support to make progress on two action items from Local Authority action listings, Public Local Authority Meetings and the consultation phase of the East Arnhem Mural project.

BACKGROUND

The Public Local Authority Meetings model is aimed at increasing accessibility of Local Authority meetings to more members of the community in the East Arnhem region.

In these meetings, community members will have greater opportunity to discuss points of interest and suggest future discussion topics to the Local Authorities. Discussions will be hosted and recorded in mutually respectful ways to instill a sense of the community being heard and working together for the betterment of the wider community.

Following the approval of the Local Authority project by the elected members of Council, EARC has engaged with mural artists George Domahidy and Luke Breen to consult with communities through workshops, before executing the artwork in the external facing wall in EARC's Nhulunbuy Support Office.

GENERAL

Public Local Authority Meetings

The Public Local Authority (PLA) Meetings will be held in public, community facing buildings and spaces. This is aimed at assisting in the development of the region to provide consistent legitimate representation, effective governance, improved service delivery and sustainable development through increased community participation.

To facilitate this to the community members, EARC will have to purchase resources and other miscellaneous items to form mobile kits dedicated for each community. The below table shows distribution of items proposed for the communities with the exception of miscellaneous items.

Community	PLA Items				
	Tables	Chairs	Table Cloth	Projectors	Screens
Angurugu	7	40	2	1	1
Galiwin'ku	7	40	2	1	1
Gapuwiyak	7	40	2	1	1
Gunyangara	1	20	2	0	0
Milingimbi	7	40	2	1	1
Milyakburra	0	0	0	0	0
Ramingining	7	40	2	1	1
Umbakumba	7	40	2	1	1
Yirrkalā	7	40	2	1	1
TOTAL	50	300	16	7	7

To fulfill the acquisition of the above mentioned items, EARC is seeking approval from the Local Authorities to fund \$4,500 per community as part of the Local Authority Project Funding, totaling to \$40,500.

East Arnhem Mural Project

To support the consultation and conceptualisation phase and overall logistics of the East Arnhem Mural Project, EARC is seeking approval for a financial support of \$9713.11 as part of the Local Authority Project Funding, totalling to \$87,418 across nine communities.

The consultation phase begins when the artists travel to all nine East Arnhem communities to hold workshops with adults and children. These workshops will be an engaging time of art making on t-shirts and other mediums for the community members to take away. The crucial part of the consultation phase is when the artists bring back suggestions and identify themes that each community wants as a representation of itself on the final mural in Nhulunbuy.

The breakdown of costs is as below:

Item	Cost
Community consultation (including workshops with adults and children)	\$33,638.00
Conceptualisation	\$3,300.00
Logistics	\$50,480.00
TOTAL	\$87,418.00

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That Local Authority:

- (a) Notes the report.**
- (b) Approves expenditure from Local Authority Project Funding of \$9713.11, for execution for the community consultation and engagement phase of the Local Authority Mural project.**
- (c) Approves expenditure from Local Authority Project Funding of \$4500.00, to purchase resources to allow for Local Authority Meetings to be held in public spaces.**

ATTACHMENTS:

There are no attachments to this report.

GENERAL BUSINESS

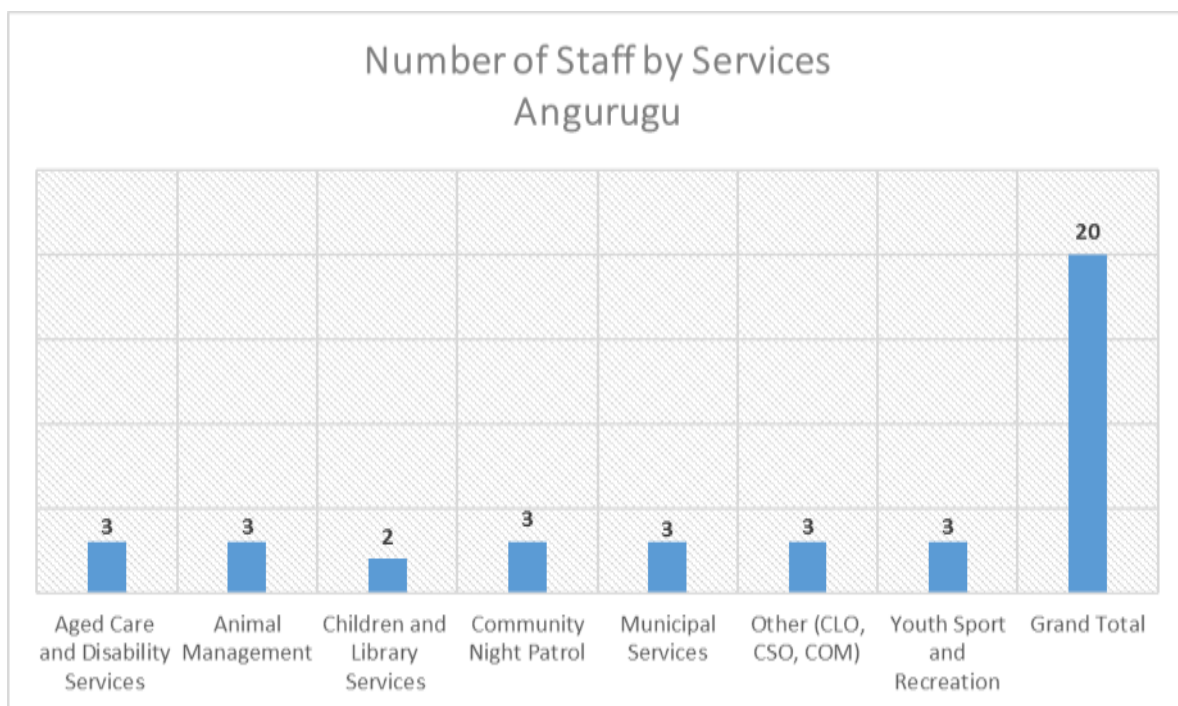
ITEM NUMBER 7.7
TITLE Corporate Services Report
REFERENCE 1715345
AUTHOR Michael Freeman, Corporate Services Manager

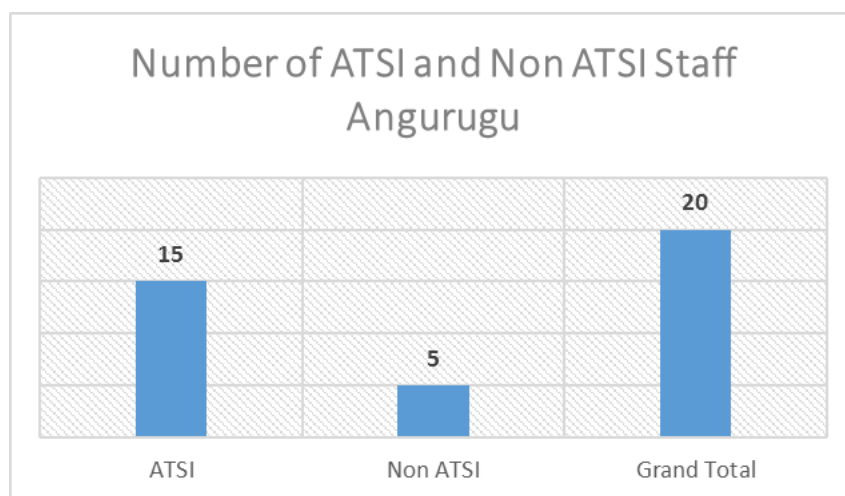
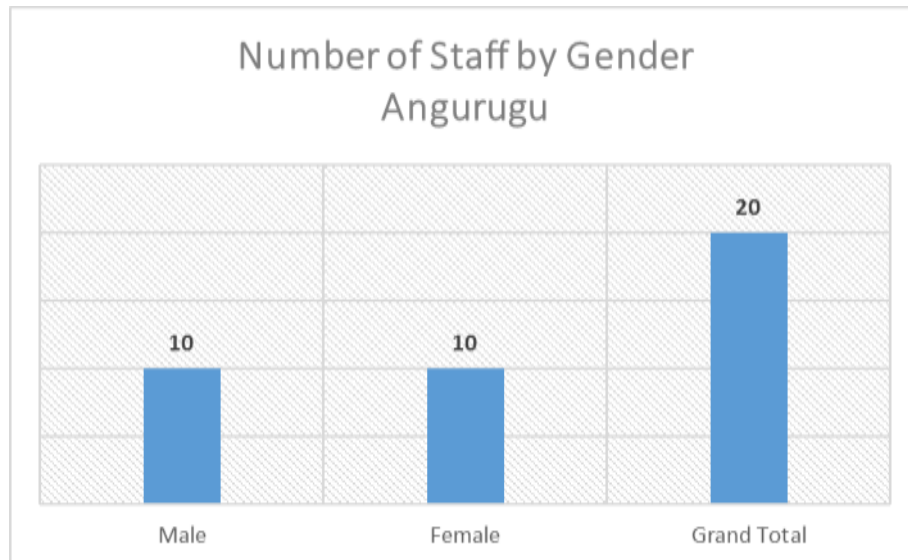
SUMMARY

This report presents the financials plus employment statistics as of 31 December 2022 within the Local Authority area.

BACKGROUND

Local Authorities need to consider the Finance Report carefully as it details the current actual figures against the budget for the Local Authority area. Also the report details the number of staff against the different service areas.

GENERALEmployee Statistics:



Vacancies as of 31 December 2022:

Position	Level
Aged Care & Disability Services Support Worker	Level 1
Municipal Services Officer	Level 1
Youth Sport and Recreation Worker	Level 1

The report author does not have a conflict of interest in this matter (Section 179 of the Act).

RECOMMENDATION

That the Local Authority receives the Financial and Employment information as of 31 December 2022.

ATTACHMENTS:

- 1 [Income and Expense Statement_Each Reporting Location_Angurugu](#)
- 2 [Where money was spent_Angurugu](#)

Each Reporting Location

INCOME AND EXPENSE STATEMENT YEAR TO DATE 31 DECEMBER 2022	Angurugu		
	ACTUALS YTD	BUDGET YTD	VARIANCE YTD
OPERATING REVENUE			
Grants	662,949	857,823	(194,874)
User Charges and Fees	126,083	191,324	(65,241)
Rates and Annual Charges	-	1,094,045	(1,094,045)
Interest Income	104	-	104
Other Operating Revenues	34,128	5,625	28,503
Council Internal Allocations	-	-	-
Untied Revenue Allocation	588,920	588,920	-
TOTAL OPERATING REVENUES	1,412,184	2,737,737	(1,325,553)
OPERATING EXPENSES			
Employee Expenses	684,094	889,219	(205,125)
Materials and Contracts	327,118	534,526	(207,408)
Elected Member Allowances	-	-	-
Council Committee & LA Allowances	(66)	4,887	(4,953)
Depreciation and Amortisation	-	-	-
Interest Expenses	-	-	-
Other Operating Expenses	455,034	466,271	(11,236)
Council Internal Allocations	513,823	480,362	33,461
TOTAL OPERATING EXPENSES	1,980,004	2,375,265	(395,261)
OPERATING SURPLUS / (DEFICIT)	(567,820)	362,473	(930,293)
Capital Grants Income	-	-	-
SURPLUS / (DEFICIT)	(567,820)	362,473	(930,293)
Capital Expenses	-	(501,466)	501,466
Transfer to Reserves	-	(189,744)	189,744
Add Back Non-Cash Expenses	-	-	-
NET SURPLUS / (DEFICIT)	(567,820)	(328,738)	(239,082)
Carried Forward Grants Revenue	832,387	831,857	530
Carried Forward Revenue for FY2024	-	(151,744)	151,744
Transfer from General Equity	-	25,000	(25,000)
Transfer from Reserves	-	1,728,186	(1,728,186)
TOTAL ADDITIONAL INFLOWS	832,387	2,433,299	(1,600,912)
NET OPERATING POSITION	264,567	2,104,562	(1,839,995)
			-

